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LEGISLATIVE HISTORY

Public Law 654
H. R. 7641

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INDEX AND SUMMARY OF H. R. 7641

July 27, 1955	Rep. Reuss introduced H. R. 7641 which was referred to the House Banking and Currency Committee. Print of bill as introduced.
Aug. 1, 1955	Sen. Neuberger introduced S. 2732 which was referred to the Senate Committee on Agriculture and Forestry. Print of bill as introduced. Remarks of Sen. Neuberger.
May 23, 1956	House committee ordered H. R. 7641 reported.
May 24, 1956	House committee reported H. R. 7641 with amendment. House Report No. 2210. Print of bill and report.
May 28, 1956	Summary of H. R. 7641 as reported by the House Committee.
June 5, 1956	House passed H. R. 7641 as reported.
June 6, 1956	Senate committee voted to report S. 2732. H. R. 7641 was referred to Senate Agriculture and Forestry Committee. Print of bill as referred.
June 7, 1956	Senate committee reported S. 2732 with amendment. Senate Report No. 2156. Print of bill and report.
June 11, 1956	Senate passed H. R. 7641, substituting the language of S. 2732 as reported by the Senate.
June 26, 1956	House concurred in Senate amendments.
July 3, 1956	Approved: Public Law 654, 84th Congress.

DIGEST OF PUBLIC LAW 654

666 GRAIN FOR WATERFOWL. Permits the use of Commodity Credit Corporation grain acquired through price-support operations to lure migratory waterfowl from crop depredation. Provides for Commodity Credit Corporation to be reimbursed by appropriation for its investment in the grain transferred pursuant to this act, and by the Interior Department for its expenses in packaging and transporting the grain.

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84TH CONGRESS
1ST SESSION

H. R. 7641

IN THE HOUSE OF REPRESENTATIVES

JULY 27, 1955

Mr. REUSS introduced the following bill; which was referred to the Committee on Banking and Currency

A BILL

To authorize the Secretary of the Interior to cooperate with Federal and non-Federal agencies in the prevention of waterfowl depredations, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*
3 That, for the purpose of preventing crop damage by migra-
4 tory waterfowl and at the same time of avoiding the deple-
5 tion of our waterfowl resources by allowing shooting over
6 baited waters in violation of the Federal regulation banning
7 the shooting of waterfowl lured to or over the shooting area
8 by bait, the Commodity Credit Corporation shall make
9 available to the Secretary of the Interior such wheat, ac-
10 quired through price support operations and certified by the

1 Commodity Credit Corporation to be in such condition
2 through spoilage or deterioration as not to be desirable for
3 human consumption, as the Secretary of the Interior shall
4 requisition pursuant to section 2 hereof. With respect to
5 wheat thus made available, the Commodity Credit Corpora-
6 tion may pay packaging, transporting, handling, and other
7 charges up to the time of delivery to one or more designated
8 locations in each State.

9 SEC. 2. Upon a finding by the Secretary of the Interior
10 that any area in the United States is threatened with dam-
11 age to farmers' crops by migratory waterfowl, whether or
12 not during the open season for such migratory waterfowl,
13 the Secretary of the Interior is hereby authorized and di-
14 rected to requisition from the Commodity Credit Corporation
15 and to make available to Federal, State, or local govern-
16 mental bodies or officials, or to private organizations or per-
17 sons, such wheat acquired by the Commodity Credit Cor-
18 poration through price-support operations in such quantities
19 and subject to such regulations as the Secretary determines
20 will most effectively lure migratory waterfowl away from
21 crop depredations and at the same time not expose such
22 migratory waterfowl to shooting over areas to which the
23 waterfowl have been lured by such feeding program.

24 SEC. 3. With respect to all wheat made available pur-
25 suant to section 2, the Commodity Credit Corporation shall

1 be reimbursed by the Secretary of the Interior for the acqui-
2 sition cost of the wheat to the Commodity Credit Corpora-
3 tion or the current support price (whichever is lower), plus
4 the costs of any packaging, transporting, or handling required
5 for delivery of the wheat pursuant to section 2 which the
6 Commodity Credit Corporation determines to be in excess
7 of the normal costs incurred in moving such agricultural
8 commodity into normal commercial channels, and less an
9 allowance determined by the Secretary of the Interior to
10 be appropriate to cover the deterioration of the wheat. Ex-
11 penditures authorized by this Act may be made by the Com-
12 modity Credit Corporation in advance of appropriations and
13 shall be entered on the books of the Corporation as accounts
14 receivable.

15 SEC. 4. There are hereby authorized to be appropriated,
16 from any moneys in the Treasury not otherwise appropriated,
17 such sums as are required for the purposes of this Act.

A BILL

To authorize the Secretary of the Interior to cooperate with Federal and non-Federal agencies in the prevention of waterfowl depredations, and for other purposes.

By Mr. Reuss

JULY 27, 1955

Referred to the Committee on Banking and Currency

84TH CONGRESS
1ST SESSION

S. 2732

IN THE SENATE OF THE UNITED STATES

AUGUST 1, 1955

Mr. NEUBERGER introduced the following bill; which was read twice and referred to the Committee on Agriculture and Forestry

A BILL

To authorize the Secretary of the Interior to cooperate with Federal and non-Federal agencies in the prevention of waterfowl depredations, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*
3 That, in order to prevent crop damage by migratory water-
4 fowl and at the same time to avoid the depletion of our
5 waterfowl resources by encouraging violation of the Federal
6 regulation banning the shooting of waterfowl lured to or over
7 the shooting area by bait, the Commodity Credit Corporation
8 shall make available to the Secretary of the Interior, at loca-
9 tions specified by him, such wheat, acquired through price
10 support operations and certified by the Commodity Credit

1 Corporation to be in such condition through spoilage or
2 deterioration as not be desirable for human consumption, as
3 the Secretary of the Interior shall requisition pursuant to
4 section 2 hereof.

5 SEC. 2. Upon a finding by the Secretary of the Interior
6 that any area in the United States is threatened with damage
7 to farmers' crops by migratory waterfowl, whether or not
8 during the hunting season for such migratory waterfowl,
9 the Secretary of the Interior is hereby authorized and di-
10 rected to requisition from the Commodity Credit Corpora-
11 tion and to make available to Federal, State, or local govern-
12 mental bodies or officials, or to private organizations or
13 persons, wheat acquired from the Commodity Credit Corpo-
14 ration pursuant to section 1 hereof in such quantities and
15 subject to such regulations as the Secretary determines will
16 most effectively lure migratory waterfowl away from crop
17 depredations and at the same time not expose such migra-
18 tory waterfowl to shooting over areas to which the water-
19 fowl have been lured by such feeding program.

20 SEC. 3. With respect to all wheat made available pur-
21 suant to this Act, the Commodity Credit Corporation shall
22 be reimbursed by the Secretary of the Interior for the acqui-
23 sition cost of the wheat to the Commodity Credit Corporation
24 or the current support price for such wheat (whichever is
25 lower), plus the costs of any packaging, transporting, or

1 handling required for delivery of the wheat which the Com-
2 modity Credit Corporation determines to be in excess of
3 the normal costs incurred in moving such agricultural com-
4 modity into normal commercial channels, and less an allow-
5 ance appropriate to cover the deterioration of the wheat.
6 Expenditures authorized by this Act may be made by the
7 . Commodity Credit Corporation in advance of appropriations
8 and shall be entered on the books of the Corporation as
9 accounts receivable.

10 SEC. 4. There are hereby authorized to be appropriated,
11 from any moneys in the Treasury not otherwise appropri-
12 ated, such sums as are required for the purposes of this Act.

A BILL

To authorize the Secretary of the Interior to cooperate with Federal and non-Federal agencies in the prevention of waterfowl depredations, and for other purposes.

By Mr. NEUBERGER

AUGUST 1, 1955

Read twice and referred to the Committee on
Agriculture and Forestry

- H. R. 1104. An act for the relief of Guenther Kaschner;
- H. R. 1137. An act for the relief of Harry John Wilson;
- H. R. 1162. An act for the relief of Ana-kaleto Maria de Oliveira or Joseph Oliveira or Anacleto Oliver;
- H. R. 1193. An act for the relief of Dr. and Mrs. Ivan Pernar;
- H. R. 1198. An act for the relief of Kenneth K. W. Lau and Romana Say Soat Kheng, also known as Mrs. Abne Say Lau;
- H. R. 1208. An act for the relief of Mrs. Esther Moreno;
- H. R. 1209. An act for the relief of Numeriano Lagmay;
- H. R. 1232. An act for the relief of Salvado, Mercedes, and Miguel Chofre;
- H. R. 1319. An act for the relief of Vasilios Liakopoulos;
- H. R. 1323. An act for the relief of Sister Ramona Maria (Ramona E. Tombo);
- H. R. 1402. An act for the relief of Santiago Gonzalez Trigo;
- H. R. 1410. An act for the relief of Giovanna Scano;
- H. R. 1492. An act for the relief of Krsevan Spanjol;
- H. R. 1513. An act for the relief of Frances Irene Smart;
- H. R. 1639. An act for the relief of Laura Olivera Miranda;
- H. R. 1641. An act for the relief of Mary Mancuso;
- H. R. 1657. An act for the relief of Louis B. Prus-Latkiewicz;
- H. R. 1666. An act for the relief of Jose Canencia-Castanedo;
- H. R. 1761. An act to relieve certain veterans who relied on an erroneous interpretation of the law from liability to repay a portion of the subsistence allowances which they received under the Servicemen's Readjustment Act of 1944;
- H. R. 1908. An act for the relief of Chu Hai-Chou;
- H. R. 1909. An act for the relief of Rodolfo Pugada de la Cerna;
- H. R. 1920. An act for the relief of Ane Karlic Vlasich;
- H. R. 1923. An act for the relief of Kevin Murphy;
- H. R. 2054. An act for the relief of Induk Pakk;
- H. R. 2072. An act for the relief of Julian Nowakowski, or William Nowak (Novak);
- H. R. 2079. An act for the relief of Ingrid Liselotte Poch;
- H. R. 2235. An act for the relief of Mrs. Margaret Gick Scordas;
- H. R. 2283. An act for the relief of Wilhelmus Marius Van der Veur;
- H. R. 2285. An act for the relief of Marie Lim Tsien;
- H. R. 2339. An act for the relief of Monika Scheffbanker;
- H. R. 2345. An act for the relief of Jean Henri Buchet;
- H. R. 2347. An act for the relief of Heinrich Wolfgang;
- H. R. 2383. An act to authorize the National Inventors Council to make awards for inventive contributions relating to the national defense;
- H. R. 2465. An act for the relief of Bernard L. Denn;
- H. R. 2704. An act for the relief of Kazuko Iwata Rausch;
- H. R. 2728. An act for the relief of Dr. Frederic S. Schleger;
- H. R. 2729. An act for the relief of William Badinelli;
- H. R. 2796. An act for the relief of Mrs. Khatoun Malkey Samuel;
- H. R. 2897. An act for the relief of Chung Poik Cha and her child, Myrna Poik Cha;
- H. R. 2916. An act for the relief of Mrs. Elfrieda Schopppe;
- H. R. 2948. An act for the relief of Guglielmo Joseph Perrella;
- H. R. 3057. An act for the relief of Dr. Bienvenido L. Balingit;
- H. R. 3195. An act for the relief of Rolf Hugo Neuman;
- H. R. 3201. An act for the relief of George Mikroulis, his wife, Dora Mikroulis, and his daughter, Madonna G. Mikroulis;
- H. R. 3265. An act for the relief of Alkista Sfounis;
- H. R. 3276. An act for the relief of George E. Bergos (formerly Athanasios Kritselis);
- H. R. 3527. An act for the relief of Josef and Perla Natanson;
- H. R. 3857. An act for the relief of Constantin David, Paula Marie David, Claire Edmonde David, and Ariane Constance David;
- H. R. 3869. An act for the relief of Esther Ledea Escobedo;
- H. R. 3963. An act for the relief of Ashot Mnatzakanian and Ophelia Mnatzakanian;
- H. R. 3965. An act for the relief of Max Moskowitz;
- H. R. 4025. An act for the relief of Mrs. Donald A. Howard (nee Miss Elsa Ursula Kuchinke);
- H. R. 4039. An act for the relief of Julian, Dolores, Jaime, Dennis, Roldan, and Julian, Jr., Lizardo;
- H. R. 4321. An act for the relief of C. J. Pobojeski;
- H. R. 4326. An act for the relief of Regina Dippold;
- H. R. 4548. An act for the relief of Michele Pica;
- H. R. 4612. An act for the relief of Vladimir and Syatava Hoschl;
- H. R. 4769. An act for the relief of Mrs. Barbara (Pearson) Boycott;
- H. R. 4872. An act for the relief of Mrs. Helen Barsa;
- H. R. 5074. An act for the relief of Miss Blanca Lina Rionegro;
- H. R. 5079. An act for the relief of Tom Wong (Foo Tai Nam);
- H. R. 5285. An act for the relief of the Imperial Agricultural Corp;
- H. R. 5533. An act for the relief of John C. Walsh;
- H. R. 5866. An act for the relief of Giovanni Lazarich;
- H. R. 5869. An act for the relief of Andreas (or Andrew) Voutsinas;
- H. R. 5870. An act for the relief of Jesajahu Braun;
- H. R. 5908. An act for the relief of Mrs. Johanna Eckles;
- H. R. 6247. An act to amend subdivision a of section 66—unclaimed moneys—of the Bankruptcy Act, as amended, and to repeal subdivision b of section 66 of the Bankruptcy Act, as amended;
- H. R. 6363. An act for the relief of Edward Barnett;
- H. R. 6452. An act for the relief of William H. Foley;
- H. R. 6622. An act for the relief of certain rural carriers;
- H. R. 6741. An act for the relief of Elfriede Rosa (Kup) Kraft;
- H. R. 6888. An act to amend the act of September 3, 1954;
- H. R. 7114. An act for the relief of Frank G. Gerlock;
- H. R. 7121. An act to validate payments of mileage made to United States Army and Air Force personnel pursuant to permanent change of station orders authorizing travel by commercial aircraft, and for other purposes; and
- H. R. 7197. An act for the relief of Mrs. Mary Christine Bowdy; to the Committee on the Judiciary.
- H. R. 1516. An act to authorize the President of the United States to present the Distinguished Flying Cross to Col. Bennett Hill Griffin;
- H. R. 4229. An act to provide running mates for certain staff corps officers in the naval service, and for other purposes;
- H. R. 4602. An act for the relief of Edward Neal Fisher;
- H. R. 5516. An act to amend title III of the Army and Air Force Vitalization and Retirement Equalization Act of 1948 to provide that service as an Army field clerk, or as a field clerk, Quartermaster Corps, shall be counted for purposes of retirement under title III of that act, and for other purposes; and
- H. J. Res. 261. Joint resolution authorizing the Secretary of the Army to make such transfers of supplies and equipment as may be available, to The Citadel, Charleston, S. C.; to the Committee on Armed Services.
- H. R. 4569. An act to provide for renewal of, and adjustment of, compensation under contracts for carrying mail on water routes; to the Committee on Post Office and Civil Service.
- H. R. 4582. An act to amend the Internal Revenue Code of 1954 with respect to deductions from gross income of amounts contributed to employees' trusts;
- H. R. 5265. An act to exempt certain additional foreign travel from the tax on the transportation of persons;
- H. R. 7036. An act to amend section 37 of the Internal Revenue Code of 1954 with respect to the earned income limitation on retirement income;
- H. R. 7094. An act to amend section 120 of the Internal Revenue Code of 1939 (relating to unlimited deduction for charitable contributions);
- H. R. 7247. An act to amend the Internal Revenue Code of 1954 with respect to the treatment of gain in certain railroad reorganizations; and
- H. R. 7746. An act to provide tax relief to a charitable foundation and the contributors thereto; to the Committee on Finance.
- H. R. 4734. An act to amend the provisions of the River and Harbor Act of 1954 which authorize the Secretary of the Army to reimburse local interests for work done on a dredging project at Los Angeles and Long Beach Harbors, Calif., during a period ending on July 1, 1953, by extending that period to November 7, 1953; and
- H. R. 6961. An act to designate the lake created by Buford Dam in the State of Georgia as "Lake Sidney Lanier"; to the Committee on Public Works.
- H. R. 5469. An act to extend the authority of the Corregidor Bataan Memorial Commission, and for other purposes; to the Committee on Foreign Relations.
- H. R. 5889. An act to provide for the conveyance of certain lands of the United States to the town of Savannah Beach, Tybee Island, Ga.; and
- H. R. 7471. An act to provide for the conveyance of certain lands of the United States to the Board of Commissioners of St. Johns County, Fla.; to the Committee on Interstate and Foreign Commerce.
- H. R. 6298. An act to amend section 601 (g) of the act entitled "An act to expedite the provision of housing in connection with national defense, and for other purposes," approved October 14, 1940, as amended, to permit transfer of war housing projects to the city of Moses Lake, Wash., and to other communities similarly situated; to the Committee on Banking and Currency.
- H. R. 6857. An act to authorize the Administrator of the General Services Administration to convey certain land to the city of Milwaukee, Wis.; and
- H. R. 7156. An act to provide for the conveyance of certain land of the United States to the Board of County Commissioners of Lee County, Fla.; to the Committee on Government Operations.

HOUSE CONCURRENT RESOLUTION REFERRED

The concurrent resolution (H. Con. Res. 94) favoring the waiver of State

residence requirements in certain elections, was referred to the Committee on Rules and Administration.

LIMITATION OF DEBATE DURING MORNING HOUR

Mr. CLEMENTS. Mr. President, under the rule there is a regular morning hour today for the presentation of petitions and memorials, the introduction of bills, and the transaction of other routine business. I ask unanimous consent that any statements made in connection therewith be limited to 2 minutes.

Mr. WATKINS. Mr. President, reserving the right to object, I should like to inquire of the acting majority leader if there will be an opportunity for Senators to make statements during the morning hour which will run as long as 25 or 30 minutes.

Mr. CLEMENTS. I should like to say to my friend from Utah that during the day a number of legislative matters will be brought before the Senate. During the consideration of any one of those, as the Senator knows, there will be an opportunity for any Senator to get the floor in his own right and to proceed for as long as he sees fit to address the Senate.

Mr. WATKINS. I hope that will be the case. For several days I have waited all day long trying to get an opportunity to make a statement. I wondered if such an opportunity would be afforded.

Mr. CLEMENTS. I can assure the Senator from Utah there will be ample opportunity.

Mr. WATKINS. Mr. President, I shall not object.

The PRESIDENT pro tempore. Without objection, the unanimous consent request of the Senator from Kentucky that statements be limited to 2 minutes, is agreed to.

EXECUTIVE COMMUNICATIONS, ETC.

The PRESIDENT pro tempore laid before the Senate the following letters, which were referred as indicated:

REPORT ON APPORTIONMENT OF AN APPROPRIATION

A letter from the Acting Director, Bureau of the Budget, Executive Office of the President, reporting that the appropriation for general operating expenses, Veterans' Administration, for the fiscal year 1956, has been apportioned on a basis which indicates a necessity for a supplemental estimate of appropriation (with an accompanying paper); to the Committee on Appropriations.

AUDIT REPORT ON THE GOVERNMENT OF THE VIRGIN ISLANDS

A letter from the Comptroller General of the United States, transmitting, pursuant to law, an audit report on the Government of the Virgin Islands of the United States, for the fiscal year ended June 30, 1954 (with an accompanying report); to the Committee on Government Operations.

STAFF STUDY ON BUSINESS ENTERPRISES OUTSIDE DEPARTMENT OF DEFENSE

A letter from the Chairman, Commission on Organization of the Executive Branch of the Government, transmitting, pursuant to law that Commission's staff study on business enterprises outside of the Department of

Defense, dated June, 1955 (with an accompanying document); to the Committee on Government Operations.

GRANTING OF APPLICATIONS FOR PERMANENT RESIDENT FILED BY CERTAIN ALIENS

A letter from the Commissioner, Immigration and Naturalization Service, Department of Justice, transmitting, pursuant to law, copies of orders granting the applications for permanent residence filed by certain aliens, together with a statement of the facts and pertinent provisions of law as to each alien and the reasons for granting the applications (with accompanying papers); to the Committee on the Judiciary.

ADMISSION OF DISPLACED PERSONS—WITHDRAWAL OF NAME

A letter from the Commissioner, Immigration and Naturalization Service, Department of Justice, withdrawing the name of Mei Chio Chen from a report transmitted to the Senate on May 20, 1955, pursuant to section 4 of the Displaced Persons Act of 1948, as amended, with a view to the adjustment of his immigration status (with an accompanying paper); to the Committee on the Judiciary.

REPORT OF A COMMITTEE

The following report of a committee was submitted:

By Mr. FULBRIGHT, from the Committee on Banking and Currency:

H. R. 7244. A bill to provide for the striking of medals in commemoration of the 120th anniversary of the signing of the Texas Declaration of Independence and the Battles of the Alamo, Goliad, and San Jacinto in the year 1836; without amendment.

ENROLLED BILLS PRESENTED

The Secretary of the Senate reported that on today, August 1, 1955, he presented to the President of the United States the following enrolled bills:

S. 34. An act to authorize the leasing of restricted Indian lands for public, religious, educational, recreational, residential, business, and other purposes requiring the grant of long-term leases;

S. 665. An act to revive section 3 of the District of Columbia Public School Food Services Act;

S. 1138. An act to continue the effectiveness of the act of July 17, 1953 (67 Stat. 177), as amended, providing certain construction and other authority; and

S. 2171. An act to amend the Subversive Activities Control Act so as to provide upon the expiration of his term of office a member of the Board shall continue to serve until his successor shall have been appointed and shall have qualified.

BILLS INTRODUCED

Bills were introduced, read the first time, and, by unanimous consent, the second time, and referred as follows:

By Mr. NEUBERGER:

S. 2732. A bill to authorize the Secretary of the Interior to cooperate with Federal and non-Federal agencies in the prevention of waterfowl depredations, and for other purposes; to the Committee on Agriculture and Forestry.

(See the remarks of Mr. NEUBERGER when he introduced the above bill, which appear under a separate heading.)

By Mr. WATKINS:

S. 2733. A bill to provide for repayment to the United States of certain costs of certain rivers and harbors and flood-control projects; to the Committee on Public Works.

(See the remarks of Mr. WATKINS when he introduced the above bill, which appear under a separate heading.)

By Mr. CASE of South Dakota (for himself and Mr. MUNDT):

S. 2734. A bill authorizing improvement of the Missouri River from Sioux City, Iowa, to Gavins Point, S. Dak., for navigation and other purposes; to the Committee on Public Works.

(See the remarks of Mr. CASE of South Dakota, when he introduced the above bill, which appear under a separate heading.)

By Mr. LANGER:

S. 2735. A bill for the relief of Joseph Accardi; to the Committee on the Judiciary.

By Mr. BYRD (for himself and Mr. ROBERTSON):

S. 2736. A bill to authorize the conveyance of housing project to the city of Alexandria, Va.; to the Committee on Banking and Currency.

By Mr. SMITH of New Jersey:

S. 2737. A bill to provide for the transfer to the Department of Agriculture of the fertilizer research facilities of the Tennessee Valley Authority, and for other purposes; to the Committee on Public Works.

S. 2738. A bill to provide for the termination of the Postal Savings System; to the Committee on Post Office and Civil Service.

S. 2739. A bill to transfer to Federal Prison Industries all functions of the Post Office Department with respect to the manufacture and repair of mailbags, cord fasteners, and locks; and

S. 2740. A bill to provide for the closing of certain commercial-type enterprises operated by civilian departments and agencies of the Government, and for other purposes.

(See the remarks of Mr. SMITH of New Jersey when he introduced the above bills, which appear under a separate heading.)

S. 2741. A bill to amend Private Law 69, approved June 1, 1955 "To confer jurisdiction on the Attorney General to determine the eligibility of certain aliens to benefit under section 6 of the Refugee Relief Act of 1953, as amended"; to the Committee on the Judiciary.

By Mr. CASE of South Dakota:

S. 2742. A bill to authorize the issuance of a special stamp commemorative of the 50th anniversary of the founding and accomplishments of the conservation movement in the United States; to the Committee on Post Office and Civil Service.

PREVENTION OF WATERFOWL DEPREDATIONS

Mr. NEUBERGER. Mr. President, I introduce, for appropriate reference, a bill authorizing the use of surplus grains to feed migratory wildfowl, where they are starving or causing damage to crops. By permitting this humanitarian act, we not only will be putting surplus grain to beneficial use, but we also will be thwarting those unscrupulous hunters who are baiting wildfowl and attracting them close to blinds, where they can be shot.

The Honorable HENRY REUSS, of the Fifth Wisconsin District, has shown great and imaginative leadership in trying to save the migratory birds of our continent from hunters who obey no rules and who violate existing laws because of weak enforcement by the present Interior Department regime.

I trust this bill will be passed when the Congress meets again January. I ask unanimous consent that the text of the bill be printed at this point in the RECORD.

The PRESIDENT pro tempore. The bill will be received and appropriately referred; and, without objection, the bill will be printed in the RECORD.

The bill (S. 2732) to authorize the Secretary of the Interior to cooperate with Federal and non-Federal agencies in the prevention of waterfowl depredations, and for other purposes, introduced by Mr. NEUBERGER, was received, read twice by its title, referred to the Committee on Agriculture and Forestry, and ordered to be printed in the RECORD, as follows:

Be it enacted, etc., That, in order to prevent crop damage by migratory waterfowl and at the same time to avoid the depletion of our waterfowl resources by encouraging violation of the Federal regulation banning the shooting of waterfowl lured to or over the shooting area by bait, the Commodity Credit Corporation shall make available to the Secretary of the Interior, at locations specified by him, such wheat, acquired through price-support operations and certified by the Commodity Credit Corporation to be in such condition through spoilage or deterioration as not to be desirable for human consumption, as the Secretary of the Interior shall requisition pursuant to section 2 hereof.

SEC. 2. Upon a finding by the Secretary of the Interior that any area in the United States is threatened with damage to farmers' crops by migratory waterfowl, whether or not during the hunting season for such migratory waterfowl, the Secretary of the Interior is hereby authorized and directed to requisition from the Commodity Credit Corporation and to make available to Federal, State, or local governmental bodies or officials, or to private organizations or persons, wheat acquired from the Commodity Credit Corporation pursuant to section 1 hereof in such quantities and subject to such regulations as the Secretary determines will most effectively lure migratory waterfowl away from crop depredations and at the same time not expose such migratory waterfowl to shooting over areas to which the waterfowl have been lured by such feeding program.

SEC. 3. With respect to all wheat made available pursuant to this act, the Commodity Credit Corporation shall be reimbursed by the Secretary of the Interior for the acquisition cost of the wheat to the Commodity Credit Corporation or the current support price for such wheat (whichever is lower), plus the costs of any packaging, transporting, or handling required for delivery of the wheat which the Commodity Credit Corporation determines to be in excess of the normal costs incurred in moving such agricultural commodity into normal commercial channels, and less an allowance appropriate to cover the deterioration of the wheat. Expenditures authorized by this act may be made by the Commodity Credit Corporation in advance of appropriations and shall be entered on the books of the Corporation as accounts receivable.

SEC. 4. There are hereby authorized to be appropriated, from any moneys in the Treasury not otherwise appropriated, such sums as are required for the purposes of this act.

AUTHORIZATION FOR CERTAIN IMPROVEMENTS OF MISSOURI RIVER

Mr. CASE of South Dakota. Mr. President, on yesterday the Secretary of the Army, Mr. Brucker, and the distinguished Chief of the Corps of Engineers, Lt. Gen. Samuel D. Sturgis, participated in the dedication service at the closing of the Gavin's Point Dam, on the Missouri

River boundary between South Dakota and Nebraska. In connection with the brief remarks I made at that time, I suggested that the time had now come for consideration of navigation between the Gavin's Point Dam and Sioux City. I now introduce on behalf of myself, and the senior Senator from South Dakota [Mr. MUNDT], a bill pertaining to that matter, and request its appropriate reference.

The PRESIDENT pro tempore. The bill will be received and appropriately referred.

The bill (S. 2734) authorizing improvement of the Missouri River from Sioux City, Iowa, to Gavins Point, S. Dak., for navigation and other purposes, introduced by Mr. CASE of South Dakota, was received, read twice by its title, and referred to the Committee on Public Works.

BILLS IMPLEMENTING RECOMMENDATIONS OF HOOVER COMMISSION

Mr. SMITH of New Jersey. Mr. President, last Friday, in order that the appropriate Senate committees might have available for study during the recess all legislation prepared pursuant to the recommendations of the Hoover Commission, I introduced five bills reflecting recommendations of the several Hoover Commission reports. I now introduce, for appropriate reference, four additional bills as follows:

First. A bill to provide for the transfer to the Department of Agriculture of the fertilizer research facilities of the Tennessee Valley Authority, and for other purposes, which would implement recommendations Nos. 20 (a) and 20 (b) of the Report on Business Enterprises.

Second. A bill to provide for the termination of the postal savings system which would implement recommendation No. 10 of the Report on Business Enterprises.

Third. A bill to transfer to Federal prison industries all functions of the Post Office Department with respect to the manufacture and repair of mailbags, cord fasteners and locks, which would implement recommendation No. 12 of the Report on Business Enterprises.

Fourth. A bill to provide for the closing of certain commercial-type enterprises operated by civilian departments and agencies of the Government, and for other purposes, which would implement recommendations Nos. 21 and 22 in the Report on Business Enterprises.

The PRESIDENT pro tempore. The bills will be received and appropriately referred.

The bills, introduced by Mr. SMITH of New Jersey, were received, read twice by their titles, and referred, as indicated:

To the Committee on Public Works:

S. 2737. A bill to provide for the transfer to the Department of Agriculture of the fertilizer research facilities of the Tennessee Valley Authority, and for other purposes.

To the Committee on Post Office and Civil Service:

S. 2738. A bill to provide for the termination of the Postal Savings System.

To the Committee on Government Operations:

S. 2739. A bill to transfer to Federal Prison Industries all functions of the Post Office Department with respect to the manufacture and repair of mailbags, cord fasteners, and locks; and

S. 2740. A bill to provide for the closing of certain commercial-type enterprises operated by civilian departments and agencies of the Government, and for other purposes.

AMENDMENT OF DEFENSE PRODUCTION ACT—CHANGE OF CONFEREES

On request of Mr. SMATHERS, and by unanimous consent, the Senator from New York [Mr. Ives] was appointed a conferee on the bill (S. 2391) to amend the Defense Production Act of 1950, as amended, in place of the Senator from Ohio [Mr. BRICKER].

AUTHORIZATION FOR COMMITTEE ON BANKING AND CURRENCY TO FILE REPORT DURING ADJOURNMENT

Mr. FULBRIGHT. Mr. President, I ask unanimous consent that the Committee on Banking and Currency be permitted to file a report during the adjournment of the Senate summarizing its activities during the 84th Congress, 1st session.

The PRESIDENT pro tempore. Without objection, it is so ordered.

ADDRESSES, EDITORIALS, ARTICLES, ETC., PRINTED IN THE APPENDIX

On request, and by unanimous consent, addresses, editorials, articles, etc., were ordered to be printed in the Appendix, as follows:

By Mr. HILL:

Statement made by him before Senate Public Works Subcommittee on TVA power-financing bill, on July 27, 1955.

By Mr. BRICKER:

Excerpts from Memorial Day address delivered by Judge James L. McCrystal, published in the Sandusky Register-Star-News of June 1, 1955.

Editorial entitled "Reduced Taxes Possible Under Hoover Economies," published in the Columbus (Ohio) Dispatch.

By Mr. MURRAY:

Article relating to the boxcar shortage, written by Robert E. Bedingfield and published in the New York Times of July 31, 1955.

By Mr. THYE:

Article entitled "Helpful Echoes From Geneva," written by Frank R. Kent, and published in the Washington Sunday Star of July 31, 1955.

By Mr. GOLDWATER:

Article on United States planes shot down by the Russians, written by the Brewery Gulch Philosopher, and published in the Brewery Gulch Gazette, of Bisbee, Ariz.

By Mr. ALLOTT:

Editorial entitled "One Foot on the Soil—A Way of Life," written by Lyle L. Mariner, and published in the Western Colorado Reporter of July 27, 1955.

By Mr. BEALL:

An analysis by the United States Tariff Commission with reference to the remanufacture of imported watches to increase their jewel count.

RELEASE OF 11 AMERICAN FLYERS BY CHINESE COMMUNISTS

Mr. CLEMENTS. Mr. President, the wire services have just carried the welcome news that the Chinese Communists are releasing the 11 American fliers they have imprisoned on trumped up charges.

This is a bulletin which will bring rejoicing to Americans everywhere. It will gladden the hearts of the families of these men who have lived through so many long and agonizing months of fear and frustration.

But it is a joy and a gladness that will be tempered by the thought that many Americans are still imprisoned in the jails of Red China. Those prisoners have endured an even longer and even more helpless captivity.

There is little doubt that the Chinese Communists intend the release of the fliers to be a gesture which will soften the heart of America. We accept what has been done with rejoicing, but we also accept it in the full knowledge that by itself it does not establish Communist good faith.

Because of the 11 who have been released, we are not going to surrender our claim to justice for those who are still in prison. Neither are we going to consider Red China a responsible nation because it has ended its barbarity toward a small group of our nationals.

The Communist mind appears incapable of understanding that we believe justice should apply to all men equally, and not merely at the discretion of the state. So long as Red China is unjust to one American, there will be a deep bitterness within our hearts.

We are hopeful that the act of releasing the fliers is the first step toward a more reasonable attitude. But it is only one step, and many more must be taken before Americans will have any feeling other than that of outrage.

Mr. KNOWLAND. Mr. President, I wish to commend the acting majority leader, and to associate myself with him in his remarks. In addition, I wish to say that the American people will welcome home the 11 American airmen, not as pardoned criminals, as they are called on the broadcast from the Peiping radio, but as honored members of our Air Force who have been illegally held by the Chinese Communists for 2 years, in flagrant violation of the terms of the Korean Armistice.

Mr. THYE. Mr. President, will the Senator yield?

Mr. KNOWLAND. I yield.

Mr. THYE. I ask that I may be associated with the minority leader, as well as the acting majority leader, on this question.

Mr. KNOWLAND. I thank the Senator from Minnesota.

Mr. MORSE. Mr. President, will the Senator from California yield?

Mr. KNOWLAND. I yield.

Mr. MORSE. As the Senator from California knows, he and I have spoken on this subject on past occasions. I wish to associate myself again with the remarks of the Senator from California and those of the Senator from Kentucky concerning the release of the 11 American airmen; but it is equally important,

in the interest of justice, that other Americans be released from Communist jails. I understand some of them are missionaries who have been incarcerated as a result of missionary activities in Red China in which they tried to spread the gospel of the Savior whom we love.

Mr. KNOWLAND. I think the evidence is beyond dispute that the Chinese Communists not only hold American missionary civilians, but they have held some of them for as long as 4 or 5 years. Some of them have been held with leg and arm chains, under prison conditions which would be considered barbaric by any civilized nation of the world. There are professional and business people who have been held for a period of from 3 to 4 years and upward.

Mr. MORSE. I wish to add one additional facet to this discussion, because I think it is important. I commented on it before, but it needs to be emphasized today.

The Chinese Communists not only hold Americans, whose release we should continue to do everything we can to bring about, but they hold nationals of some other countries, such as Canada to the north of us, and England. I think Canada and England should be exerting greater efforts, along with us, than they have been doing, to secure the release of all these persons by way of the juridical processes of the United Nations. I do not believe we should be standing alone as to the extent we are in efforts to regain freedom for those who have been so unjustly incarcerated. So I raise my voice today to Canada and Great Britain and other free nations to join with the United States in making it clear to Red China that we think the time is long past when Red China ought to be at least willing to submit itself to the juridical processes of the United Nations, because when that is done, I am sure the finding will be that the prisoners should be released forthwith.

Mr. KNOWLAND. Mr. President, I think the senior Senator from South Carolina desired that I yield to him, and I do so.

Mr. JOHNSTON of South Carolina. Mr. President, I should like to ask a question of the Senator from Oregon. From his remarks I gather that he believes we should get Canada and England to work with us, and that he takes that position because he believes we probably would get better results if we united and worked together. Is not that correct?

Mr. MORSE. Yes. I think the Communists always respect unity of action on the part of the free nations, and I am always discouraged when the free nations do not act in unison against the ravages of the Communists.

Mr. JOHNSTON of South Carolina. I agree with the Senator from Oregon.

Mr. CLEMENTS. Mr. President, several Senators desire to speak in connection with this matter, inasmuch as there is considerable interest in it. Therefore, I ask unanimous consent that at this time 5 minutes may be allowed for the remarks which may ensue on this subject.

The PRESIDENT pro tempore. Is there objection? Without objection, it is so ordered.

Mr. MANSFIELD. Mr. President—
Mr. CLEMENTS. Before yielding to the Senator from Montana [Mr. MANSFIELD], I should like to express to the Senator from California [Mr. KNOWLAND], the Senator from Montana [Mr. MANSFIELD], the Senator from Oregon [Mr. MORSE], and the Senator from South Carolina [Mr. JOHNSTON] my complete understanding of the views they have set forth in regard to this subject. I appreciate the kindness of their expressions regarding what the minority leader and I have had to say.

I could not agree more fully with anything than I do with what the Senator from Oregon said regarding the need of our friendly allies joining with us in the strongest manner in which they are capable to gain the release not only of nationals of our country but also the nationals of every other freedom-loving country on the globe.

Mr. MORSE. Mr. President, I thank the Senator from Kentucky very much, indeed.

Mr. MANSFIELD. Mr. President, will the Senator from Kentucky yield?

The PRESIDENT pro tempore. Does the Senator from Kentucky yield to the Senator from Montana?

Mr. CLEMENTS. I yield.

Mr. MANSFIELD. I wish to associate myself with the remarks made by the majority leader, and to state that I am indeed happy that the 11 uniformed American airmen have been released. I am especially happy because one of them happens to be from my home town of Missoula, Mont., Capt. Elmer Llewellyn.

It is my hope that this action will be only the start, insofar as the Chinese Communists are concerned, in releasing other Americans, especially civilian Americans who are under house arrest or other imprisonment.

I think it should be pointed out that a considerable number of Americans are imprisoned, in one way or another, in China. They are entitled to every possible consideration.

I hope this start will be continued, to the extent that all the others will be released soon.

I should like to call attention to the fact that the Chinese Communists are not doing us a favor by releasing these men. They should never have been imprisoned in the first place. They should have been held as prisoners of war. They were held illegally, contrary to the Geneva convention; and, at the very latest, they should have been released at the time of the Korean truce agreement.

So, Mr. President, I join in voicing the hope that this is only the beginning of the release of all Americans who are held under Communist house arrest or in Chinese jails. I also want the Senate to know that Mrs. Marjorie Llewellyn, wife of Captain Llewellyn, has been most considerate and understanding during the long ordeal. To her I extend a personal salute and my relief that her days of travail are almost at an end.

Mr. CLEMENTS. Mr. President, I thank the Senator from Montana for his remarks. I wish to say to him that I am convinced that the views he has expressed are shared by all Members of this body and by all the American people.

Digest of CONGRESSIONAL PROCEEDINGS

OF INTEREST TO THE DEPARTMENT OF AGRICULTURE

OFFICE OF BUDGET AND FINANCE
(For Department Staff Only)

Issued
For actions of

May 24, 1956
May 23, 1956
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HIGHLIGHTS: House agreed to conference report on farm bill. Ready for President. House conferees appointed on USDA appropriation bill. House committee ordered reported bill to increase CCC borrowing authority. House committee ordered reported mutual security bill. House received conference reports on bill to facilitate completion of minor reclamation projects and bill to provide for Federal cooperation in non-Federal reclamation projects. Both Houses received USDA proposed bill on regulation of interstate movement of plant pests. House committee ordered reported bill to authorize use of CCC grain for feeding wild birds. Senate passed Johnston retirement bill. Senate committee reported Commerce (continued on page 6)

HOUSE

1. FARM PROGRAM. Agreed to the conference report on H. R. 10875, the farm bill, by a vote of 304 to 59. p. 7950 This bill is now ready for the President.
2. APPROPRIATIONS. Conferees were appointed on H. R. 11177, the USDA appropriation bill for 1957. p. 7960 (Senate conferees were appointed May 22.)
3. RECLAMATION. Received the conference report on H. R. 5881, to provide for Federal cooperation in non-Federal projects and for participation by non-Federal agencies in Federal projects. The conferees agreed to limit the application of this bill to the 17 Western reclamation States, to provide for authorization of projects by the appropriate Congressional committees, and to provide with modifications that local participating organizations not be required to contribute in excess of 25% of the reimbursable costs and that projects producing electric power conform to the power preference provisions of the reclamation laws (H. Rept. 2200). p. 7961
Rep. Aspinall requested and received permission for Rep. Saylor to file for inclusion in the Congressional Record a statement of his opposition to the conference report on H. R. 5881. p. 7963

Received the conference report on H. R. 6268, to provide for the use of appropriated funds by the Secretary of Interior in contracts for the construction of drainage works and other minor items on Federal reclamation projects (H. Rept. 2199). p. 7961

4. PLANT PESTS. Both Houses received from this Department a proposed bill to amend legislation for regulation of the movement from foreign countries into or through the U. S., and the interstate movements of plant pests; to the Senate Agriculture and Forestry Committee and the House Agriculture Committee. pp. 7894, 7970
5. CCC. The Banking and Currency Committee ordered reported (amended) H. R. 11132, to increase the borrowing power of the CCC. p. D520
6. GRAINS. The Banking and Currency Committee ordered reported H. R. 7641, to provide for the use of surplus grains to feed certain wild birds in an effort to prevent waterfowl depredations. p. D520
7. FOREIGN AID. The Foreign Affairs Committee ordered reported H. R. 11356, to extend the Mutual Security Program. p. D520
8. FORESTRY. Rep. Laird indicated that he had received support for his bill H. R. 10794, to provide for an annual report on the administration of national forests, from conservation groups, and submitted a proposed amendment to his bill to require in the annual report, information on the need for reforestation. p. 7968
9. MINING. The Interior and Insular Affairs Committee reported with amendment H. R. 6501, to permit the disposal of certain reserve mineral deposits under the U. S. mining laws (H. Rept. 2198). p. 7970
10. PERSONNEL. Agreed to the conference report on H. R. 5862, to provide jurisdiction of U. S. district courts to adjudicate certain claims of Federal employees for the recovery of fees, salaries, or compensation. p. 7969 This bill is now ready for the President.
11. POSTAL SERVICE. The Post Office and Civil Service Committee ordered reported H. R. 11380, to readjust postal rates. p. D521
12. APPROPRIATIONS. The Committee report (see Digest 83) on H. R. 11319, the public works appropriation bill for 1957, includes the following statements:

SOUTHWESTERN POWER ADMINISTRATION

"The bill includes language providing for the use of \$6,400,000 of receipts from the sale of power for the purchase of firming energy, the rental of facilities, and the payment of wheeling charges.

"During the course of the hearings, the Committee explored extensively the possibility of service to additional preference customers, both through direct sales and through the integration of generation and distribution facilities of the potential additional customers with those of the Southwestern Power Administration. During the course of the hearings last year the Administrator used as an argument against re-implementing the original integration contracts with certain of the generating and transmission cooperatives, the hypothesis that it would take years to properly load the SPA system with additional firm power customers so that it could operate at a proper income level. These arguments failed, and this year it has become convenient for him to argue that there are now more customers than can be served, in order to

Digest of CONGRESSIONAL PROCEEDINGS

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HIGHLIGHTS: House committee reported bill to increase CCC borrowing authority. Conferees received permission to file report on USDA appropriation bill by Fri. midnight. Rep. Reece defended CCC cheese transactions and administration's action in raising price supports for dairy products. House committee reported bill to authorize use of CCC grain for feeding wild birds. Senate passed bill to extend housing program. Senate passed bill to stabilize fishery industry. Senate committee reported general government matters and independent offices appropriation bills. Rep. Hope introduced bill to increase Public Law 480 authorization.

HOUSE

1. COMMODITY CREDIT CORPORATION. The Banking and Currency Committee reported with amendment H. R. 11132, to increase the borrowing authority of CCC (H. Rept. 2211). p. 8000
Rep. Reece defended the actions of CCC in the cheese transactions under investigation by the Government Operations Committee and the actions of the Department in raising the support level for dairy products. p. 7988
The Banking and Currency Committee reported with amendment H. R. 7641, to provide for the use of CCC surplus grains to feed certain wild birds in an effort to prevent waterfowl depredations (H. Rept. 2210). p. 8000
2. APPROPRIATIONS. Conferees on H. R. 11177, the USDA appropriation bill for 1957, received permission to file a conference report by Fri. midnight. p. 7975
3. PRICE SUPPORTS. Rep. Dixon inserted a newspaper editorial explaining the features of modernized parity and discussed the favorable outlook for farmers predicted in USDA "Agricultural Outlook Digest." p. 7991
4. POSTAL SERVICE. A Subcommittee of the Post Office and Civil Service Committee ordered reported to the full committee, amended, S. 1871, to provide for reimbursement to the Post Office Department for registration fees on Government

mail transmission. p. D530

5. PERSONNEL. Received from the HEW Department a proposed bill "...to include, within the provisions of law providing punishment for killing or assaulting Federal officers on official duty, officers and employees of the Department of Health, Education, and Welfare engaged in enforcing the food and drug or public health laws of the United States"; to the Judiciary Committee. p. 8000
6. MONOPOLY. The Judiciary Committee reported without amendment H. R. 1840, to strengthen the Robinson-Patman Act and amend the antitrust law prohibiting price discrimination (H. Rept. 2202). p. 8000
7. FOREIGN AID. Rep. Richards received permission for the Foreign Affairs Committee to file a report on H. R. 11356, the mutual security bill, by Fri. midnight. p. 7988
8. LEGISLATIVE PROGRAM. Rep. Albert announced the following schedule for next week: Mon., D. C. bills, the Legislative appropriation bill, and the conference report on the USDA appropriation bill; Tues., "undetermined"; Wed., adjourned; Thurs., defense production bill and farm credit bill; and the foreign aid bill is to be considered on June 6. p. 7977
9. ADJOURNED until Mon., May 28. pp. 7977, 7999

SENATE

10. HOUSING LOANS. Passed with amendments S. 3855, to extend the housing program (pp. 8015, 8033, 8043, 8059). A greed to an amendment by Sen. Lehman to extend the veterans housing loan program for 1 year beyond July 25, 1957. (p. 8042). For provisions of interest to this Department, see Digest 81.
11. FISHERIES. Passed with amendments S. 3275, to establish a sound and comprehensive national policy with respect to the development, conservation, and use of fisheries resources, and to create and prescribe the functions of a U. S. Fisheries Commission. p. 8082
12. APPROPRIATIONS. The Appropriations Committee reported with amendments the following bills: p. 8003
H. R. 9536, the general government matters appropriation bill for 1957 (S. Rept. 2042); and
H. R. 9739, the independent offices appropriation bill for 1957 (S. Rept. 2041)
Made H. R. 10721, the State-Justice appropriation bill, its unfinished business to be considered today. p. 8090
13. ROADS. Majority Leader Johnson announced that H. R. 10660, the road bill, would probably be reported today, and taken up on Mon. p. 8090
14. FARM PROGRAM. Sen. Carlson inserted an analysis made by this Department of the new farm bill. p. 8011
15. LIBRARY SERVICES. The Labor and Public Welfare Committee ordered reported without amendment H. R. 2840, to promote the further development of public library services in rural areas. p. D527
16. MILK. The Labor and Public Welfare Committee ordered reported without amendment S. 1614, to revise the definition and standards for certain dry milk solids. p. D527

USE OF SURPLUS GRAINS TO PREVENT WATERFOWL DEPREDATIONS

MAY 24, 1956.—Committed to the Committee of the Whole House on the State
of the Union and ordered to be printed

Mr. SPENCE, from the Committee on Banking and Currency, sub-
mitted the following

R E P O R T

[To accompany H. R. 7641]

The Committee on Banking and Currency, to whom was referred the bill (H. R. 7641), to authorize the Secretary of the Interior to cooperate with Federal and non-Federal agencies in the prevention of waterfowl depredations, and for other purposes, having considered the same, report favorably thereon with amendment and recommend that the bill, as amended, do pass.

The amendment strikes out all after the enacting clause of the introduced bill, and inserts an amendment in the nature of a substitute. The text of the matter inserted appears in *italics* in the bill herewith reported to the House.

GENERAL STATEMENT

The bill as reported authorizes the Secretary of the Interior to requisition from Commodity Credit Corporation such wheat, corn, and other grains as the Commodity Credit Corporation certifies to be available from its price-support inventories for the purpose of feeding migratory waterfowl such as ducks and geese. The Secretary of the Interior may make the grain available for the feeding of migratory waterfowl directly or through Federal, State, or local governmental bodies or officials or private persons or organizations. Feeding must be so accomplished as to lure waterfowl away from farmers' fields where they are causing crop damage, yet not expose them to shooting.

The Commodity Credit Corporation will be expected to utilize this additional outlet for grains advantageously in the management of its inventories, giving particular attention to the utilization of its older

stocks, especially grain which has so dropped in grade through spoilage and deterioration as not to be desirable for human consumption. As True D. Morse, Acting Secretary of Agriculture, says in his letter of March 9, 1956, to Hon. Brent Spence, chairman of the committee:

In view of the tremendous stocks of wheat under Government ownership and the present likelihood that a substantial portion of these stocks will be continued in storage for an indefinite period of years, any appropriate program for the immediate reduction of such stocks, which will not supplant usage of wheat from other sources, is desirable if a useful purpose is accomplished. To the extent that wheat might be requisitioned under this proposed legislation, CCC would experience a saving on continued storage charges which would probably not be otherwise recoverable.

With respect to grain thus made available, the Commodity Credit Corporation may pay packaging, transporting, handling, and other charges to the time of delivery to one or more designated locations in each of the States where it will be used. The Secretary of the Interior, from funds available to him, will reimburse the Commodity Credit Corporation for its expenses in packaging and transporting such grain. In addition, the bill authorizes an appropriation for the purpose of reimbursing the Corporation for its investment in the grain so transferred. Such investment will include the Corporation's costs other than those packaging and transportation costs for which it is directly reimbursed by the Secretary of the Interior. The Corporation will make the grain available in advance of such appropriation.

In a letter to Hon. Brent Spence, chairman of the committee, Wesley A. D'Ewart, Assistant Secretary of the Interior, made the following comments regarding the bill:

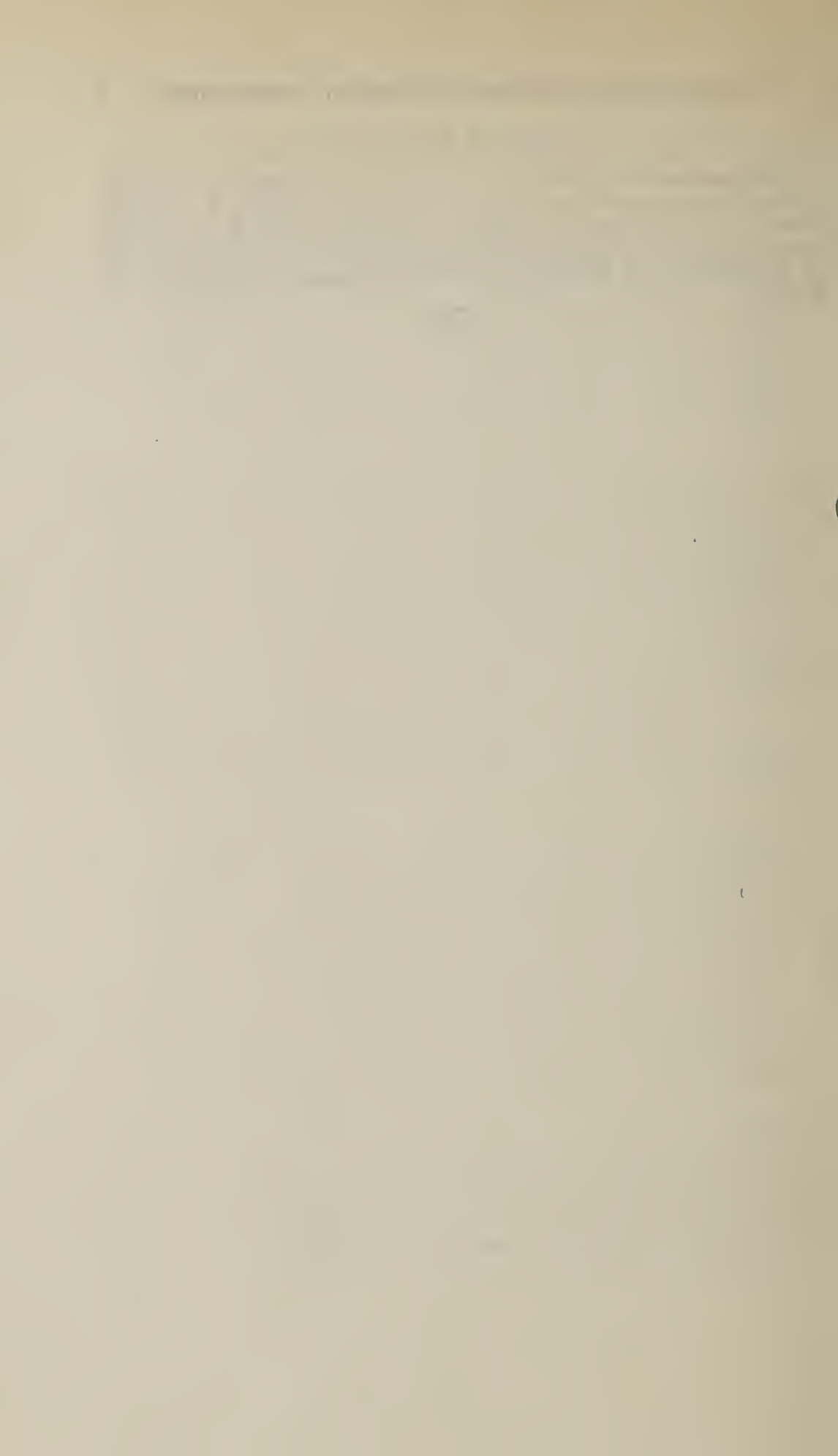
This proposed legislation offers a procedure that should be of material assistance in solving the problem of protecting agricultural crops in those areas where the impact of a large migratory waterfowl population creates a special problem. This problem has become of increasing importance. Drainage of extensive marsh areas, followed by intensive agricultural use of such areas, is continuing to force migratory waterfowl into severe competition with agriculture in many regions of the country. This conflict between agriculturists and depredating waterfowl is particularly acute in the wintering areas of waterfowl. The moderate climate of these latitudes, in addition to being attractive to the birds, permits extensive cropping of the land.

X The Assistant Secretary of the Interior, in his letter previously referred to, assured the committee that the feeding of depredating waterfowl with grain to be made available to the Department from stocks acquired through price support operations would be conducted carefully under regulations prescribed by the Department and any feeding program authorized during the hunting season would be so managed as not to allow the shooting of waterfowl attracted by such feeding.

COMMITTEE AMENDMENT

Upon referral of the bill to the interested departments certain changes were suggested which have been incorporated in the amendment which the committee made to the bill as introduced. With these changes the bill as reported has the approval of the Department of Agriculture, the Department of Interior, and the Bureau of the Budget.





Union Calendar No. 822

84TH CONGRESS
2D SESSION

H. R. 7641

[Report No. 2210]

IN THE HOUSE OF REPRESENTATIVES

JULY 27, 1955

Mr. REUSS introduced the following bill; which was referred to the Committee on Banking and Currency

MAY 24, 1956

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To authorize the Secretary of the Interior to cooperate with Federal and non-Federal agencies in the prevention of waterfowl depredations, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*
3 That, for the purpose of preventing crop damage by migra-
4 tory waterfowl and at the same time of avoiding the deple-
5 tion of our waterfowl resources by allowing shooting over
6 baited waters in violation of the Federal regulation banning
7 the shooting of waterfowl lured to or over the shooting area
8 by bait, the Commodity Credit Corporation shall make
9 available to the Secretary of the Interior such wheat, ac-

1 quired through price support operations and certified by the
2 Commodity Credit Corporation to be in such condition
3 through spoilage or deterioration as not to be desirable for
4 human consumption, as the Secretary of the Interior shall
5 requisition pursuant to section 2 hereof. With respect to
6 wheat thus made available, the Commodity Credit Corpora-
7 tion may pay packaging, transporting, handling, and other
8 charges up to the time of delivery to one or more designated
9 locations in each State.

10 SEC. 2. Upon a finding by the Secretary of the Interior
11 that any area in the United States is threatened with dam-
12 age to farmers' crops by migratory waterfowl, whether or
13 not during the open season for such migratory waterfowl,
14 the Secretary of the Interior is hereby authorized and di-
15 rected to requisition from the Commodity Credit Corporation
16 and to make available to Federal, State, or local govern-
17 mental bodies or officials, or to private organizations or per-
18 sons, such wheat acquired by the Commodity Credit Cor-
19 poration through price-support operations in such quantities
20 and subject to such regulations as the Secretary determines
21 will most effectively lure migratory waterfowl away from
22 crop depredations and at the same time not expose such
23 migratory waterfowl to shooting over areas to which the
24 waterfowl have been lured by such feeding program.

25 SEC. 3. With respect to all wheat made available pur-

1 suant to section 2, the Commodity Credit Corporation shall
2 be reimbursed by the Secretary of the Interior for the acqui-
3 sition cost of the wheat to the Commodity Credit Corpora-
4 tion or the current support price (whichever is lower), plus
5 the costs of any packaging, transporting, or handling required
6 for delivery of the wheat pursuant to section 2 which the
7 Commodity Credit Corporation determines to be in excess
8 of the normal costs incurred in moving such agricultural
9 commodity into normal commercial channels, and less an
10 allowance determined by the Secretary of the Interior to
11 be appropriate to cover the deterioration of the wheat. Ex-
12 penditures authorized by this Act may be made by the Com-
13 modity Credit Corporation in advance of appropriations and
14 shall be entered on the books of the Corporation as accounts
15 receivable.

16 SEC. 4. There are hereby authorized to be appropriated,
17 from any moneys in the Treasury not otherwise appropriated,
18 such sums as are required for the purposes of this Act.

19 *That (a) for the purpose of preventing crop damage by*
20 *migratory waterfowl, the Commodity Credit Corporation*
21 *shall make available to the Secretary of the Interior such*
22 *wheat, corn, and other grains, acquired through price-support*
23 *operations and certified by the Commodity Credit Corpora-*
24 *tion to be available for the purposes of this section or in*
25 *such condition through spoilage or deterioration as not to be*

1 desirable for human consumption, as the Secretary of the
2 Interior shall requisition pursuant to subsection (b) of this
3 section. With respect to any grain thus made available, the
4 Commodity Credit Corporation may pay packaging, trans-
5 porting, handling, and other charges up to the time of deliv-
6 ery to one or more designated locations in each State.

7 (b) Upon a finding by the Secretary of the Interior
8 that any area in the United States is threatened with damage
9 to farmers' crops by migratory waterfowl, whether or not
10 during the open season for such migratory waterfowl, the
11 Secretary of the Interior is hereby authorized and directed
12 to requisition from the Commodity Credit Corporation and
13 to make available to Federal, State, or local governmental
14 bodies or officials, or to private organizations or persons,
15 such grain acquired by the Commodity Credit Corporation
16 through price-support operations in such quantities and sub-
17 ject to such regulations as the Secretary determines will most
18 effectively lure migratory waterfowl away from crop depre-
19 dations and at the same time not expose such migratory
20 waterfowl to shooting over areas to which the waterfowl
21 have been lured by such feeding program.

22 (c) With respect to all grain made available pursuant
23 to subsection (b) of this section, the Commodity Credit Cor-
24 poration shall be reimbursed by the Secretary of the Interior
25 for its expenses in packaging and transporting such grain for

1 *the purposes of this section. There are hereby authorized to*
2 *be appropriated such sums as may be necessary to reimburse*
3 *the Commodity Credit Corporation for its investment in the*
4 *grain transferred pursuant to this section.*

84TH CONGRESS
2^D Session

H. R. 7641

[Report No. 2210]

A BILL

To authorize the Secretary of the Interior to cooperate with Federal and non-Federal agencies in the prevention of waterfowl depredations, and for other purposes.

By Mr. REUSS

JULY 27, 1955

Referred to the Committee on Banking and Currency

MAY 24, 1956

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

Digest of CONGRESSIONAL PROCEEDINGS

OF INTEREST TO THE DEPARTMENT OF AGRICULTURE

OFFICE OF BUDGET AND FINANCE
(For Department Staff Only)

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For actions of

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May 28, 1956
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HIGHLIGHTS: President signed farm bill. House received conference report on USDA appropriation bill. House received USDA proposed bill for Great Plains program. House committee reported (May 25) mutual security bill. Senate received USDA proposed bill to authorize certain points-of-order items now carried in appropriation bill. (continued on page 7)

HOUSE

1. APPROPRIATIONS. Received the conference report on H. R. 11177, the agriculture appropriation bill for 1957, after it had been reported on May 25 (H. Rept. 2214). pp. 8230, 8236
The Appropriations Committee reported without amendment H. R. 11473, the legislative appropriation bill for 1957 (H. Rept. 2212). p. 8236
2. SOIL CONSERVATION. Received from this Department a proposed bill to provide for a Great Plains conservation program; to the Agriculture Committee. p. 8236
3. FOREIGN AID. The Foreign Affairs Committee reported on May 25, without amendment H. R. 11356, to amend further the Mutual Security Act of 1954 (H. Rept. 2213). p. 8236
4. WATERSHEDS. Both Houses received from the Budget Bureau certain plans for works of improvement prepared pursuant to sec. 5 of the Watershed Protection and Flood Prevention Act; to the Senate Agriculture and Forestry Committee and the House Agriculture Committee. pp. 8162, 8235

5. COMMODITY CREDIT CORPORATION. As reported (see Digest 86), H. R. 11132 increases the borrowing power of CCC from \$12 billion to \$14 billion and amends the penal provisions of the CCC Charter Act to make it a Federal offense to willfully steal or convert property mortgaged or pledged to a lending agency under a CCC program and to reduce from a felony to a misdemeanor certain offenses involving property of a value of \$500 or less.

As reported (see Digest 86), H. R. 7641 authorizes the Interior Department to requisition from CCC such wheat, corn, and other grains as CCC certifies to be available from its price-support inventories for the purpose of feeding migratory waterfowl such as ducks and geese; provides that Interior will reimburse CCC for expenses of packaging and transportation; and authorizes appropriations to reimburse CCC for its investment in the grain.

SENATE

6. APPROPRIATIONS. Received from this Department a proposed bill to authorize certain point-of-order items now carried in USDA appropriation bills relative to the control and eradication of certain animal diseases, to facilitate the carrying out of agricultural conservation and related agricultural programs, to facilitate the agricultural attache program, to facilitate the operations of FHA, FCIC, and FS, and for other purposes; to Agriculture and Forestry Committee. p. 8161

The appropriations subcommittee ordered reported with amendments to the full committee H. R. 10003, the D. C. appropriation bill for 1957. p. D539

7. ROADS. Began debate on H. R. 10660, the road bill. Agreed to a unanimous-consent agreement to limit debate, beginning today, to 1 hour on any amendment, and to 2 hours on the final passage of the bill. p. 8172

Several Senators submitted amendments intended to be proposed to the bill. p. 8164

8. PERSONNEL. Received from the Civil Service Commission a proposed bill to provide for the payment of travel and transportation cost for persons selected for appointment to certain positions in the continental U. S. and Alaska; to Post Office and Civil Service Committee. pp. 8162, 8236

9. NOMINATIONS. Received the nomination of Frederick A. Seaton to be Secretary of Interior. p. 8227

10. GENERAL GOVERNMENT MATTERS APPROPRIATION BILL, 1957. In reporting this bill, H. R. 9536 (see Digest 86), the Appropriations Committee increased Council of Economic Advisers to the full budget estimate of \$365,700, restored the full budget estimate of \$400,000 for the President's management improvement fund, and recommended an increase from \$50 to \$75 in the limitation on per diem rates of consultants under this fund.

11. INDEPENDENT OFFICES APPROPRIATION BILL, 1957. In reporting this bill, H. R. 9739 (see Digest 86), the Appropriations Committee restored \$250,000 of the House reduction of \$335,500 in the Civil Service Commission, decreased the payment to the civil service retirement and disability fund by \$159,562,000 below the House figure, restored the full budget estimates for the Federal Civil Defense Administration (including the item of \$6,000,000 for civil defense functions delegated by FCDA to various Federal agencies, including this Department), added \$613,970 to the House item of \$6,000,000 as an addition to the President's disaster relief fund (including a provision that not over \$6,000,000 shall be expended in any one State), increased Public Buildings Service by \$5,390,300 (\$513,500 below the budget estimate), increased Federal Supply Service by \$150,000 (\$1,068,600 below

Digest of CONGRESSIONAL PROCEEDINGS

OF INTEREST TO THE DEPARTMENT OF AGRICULTURE

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HIGHLIGHTS: Senate agreed to conference report on Interior appropriation bill. Ready for President. Senate agreed to conference report on bill adjusting certain taxes on livestock. Senate Committee reported nomination of Seaton to be Secretary of Interior. Senate passed Labor-HEW and D. C. appropriation bills. Rep. Edmondson criticized proposed administration of soil bank act. House conferees were appointed on road bill. House passed bill to simplify accounting and payment of obligations methods. House passed bill authorizing use of CCC grain to control water fowl depredations. House Committee reported Superior National Forest land purchase bill.

SENATE

1. APPROPRIATIONS. Agreed to the conference report on H. R. 9390, the Interior Department appropriation bill for 1957 (including Forest Service items).

p. 8568 This bill is now ready for the President.

Passed with amendments H. R. 10003, the D. C. appropriation bill for 1957. Conferees were appointed. pp. 8571, 72

Passed with amendments H. R. 9720, the Labor-HEW appropriation bill for 1957. Conferees were appointed. (pp. 8575, 8591) The committee report on this bill contains the following statement: "The estimate contained a request for administrative funds in connection with the Department's proposed new program for the development of agriculture's human resources, designed as a cooperative program with the Department of Agriculture. Funds were denied for the purpose in the summer of 1955, and by the House in this bill. No more adequate justification has been offered the committee than that given last year, and consequently no funds are allowed for this new program.

"It is the consensus of the committee that this is a program for which the Department of Agriculture has primary responsibility, and should that Department require services of the Department of Labor as described in the estimates, then the Department of Agriculture should transfer such funds to Labor for such services as it may be called upon to perform."

2. TAXATION. Agreed to the conference report on H. R. 6143, to repeal the tax on livestock sold on account of drought. (See Digest 91 for provisions of report.) p. 8590
 3. PROPERTY; LANDS. Received from the Justice Department a report of the Inter-departmental Committee for the Study of Jurisdiction Over Federal Areas Within the States; to Government Operations Committee. p. 8519
 4. PERSONNEL. The Judiciary Committee reported with amendment S. 374, to provide for extension, and suspension in certain cases, of statutes of limitation on false swearing by Government employees with respect to subversive activities and connections (S. Rept. 2112). p. 8520
Received from the Jt. Committee on Reduction of Nonessential Federal Expenditures the report on Federal employment and pay for the month of April 1956. p. 8521
 5. SOCIAL SECURITY. The Finance Committee reported with amendments H. R. 7225, to extend the benefits of the Social Security Act (S. Rept. 2133). p. 8520
 6. NOMINATIONS. The Interior and Insular Affairs Committee reported the nomination of Frederick A. Seaton to be Secretary of the Interior. p. 8524
 7. FISHERIES. Sen. Payne inserted and commented on an announcement issued by the White House June 4 for the creation of a Bureau of Fisheries in the Department of the Interior. p. 8529
 8. LEGISLATIVE PROGRAM. Majority Leader Johnson announced that H. R. 9536, the general Government matters appropriation bill, and H. R. 9739, the independent offices appropriation bill, would be taken up today. p. 8571
- HOUSE
9. SOIL BANK. Rep. Edmondson expressed concern that certain farmers suffering from drought and flood damage might not be considered eligible for soil bank participation. p. 8610
 10. ROADS. Conferees were appointed on H. R. 10660, the Federal aid roads bill. p. 8610 Senate conferees were appointed on May 29.
 11. RECORDS. S. 2364, to clarify GSA authority over records management, was passed over at the request of Rep. Cunningham. p. 8611
 12. ACCOUNTING. Passed with amendment H. R. 9593, to improve the accounting procedure of the Government in two major respects: (1) to merge all prior-year obligated balances into one consolidated account for the same general purposes within each agency, and (2) to authorize the agencies of the Government to pay those bills on which there is no dispute but for which the appropriations have lapsed and make them chargeable to the lapsed appropriations in the same manner as bills payable from currently available appropriations. Agreed to a series of amendments, by Rep. Dawson, to various provisions of the bill. p. 8611
 13. GRAINS. Passed as reported H. R. 7641, which authorizes the Interior Department to requisition from CCC such wheat, corn, and other grains as CCC certifies to be available from its price-support inventories for the purpose of feeding migratory waterfowl such as ducks and geese; provides that Interior will reimburse CCC for expenses of packaging and transportation; and authorizes appropri-

ations to reimburse CCC for its investment in the grain. p. 8617

14. FORESTS. The Agriculture Committee reported without amendment H. R. 8657, to authorize the purchase of certain lands for inclusion in the Superior National Forest (H. Rept. 2261). p. 8628
15. FOREIGN AID. The Foreign Affairs Committee reported the minority views on H. R. 11356, the mutual security bill (H. Rept. 2213; part 2). p. 8628
16. MINING; FORESTRY. Passed as reported H. R. 7663, to transfer to the Ute Indian Tribe all U. S. subsurface rights, including mineral rights, of land in the Uinta National Forest, for which Indians were not paid by the Government; and to provide for direction of Indian mining operations by this Department. p. 8613
H. R. 8601, to permit the disposal of certain reserve mineral deposits under the U. S. mining laws, was passed over at the request of Rep. Gavin. p. 8616
17. MILK. H. R. 5257, to further define nonfat dry milk solids for purposes of the Federal Food, Drug, and Cosmetic Act, was passed over at the request of Rep. Lovre. p. 8614
18. ECONOMIC REPORT. Passed without amendment S. 3332, to extend the time for filing the report of the Joint Committee on the Economic Report to Jan. 20 each year, and to change the name of the Committee to the "Joint Economic Committee." p. 8615 This bill is now ready for the President. p. 8615
19. ATOMIC ENERGY. Rep. Bailey urged caution in the development of atomic energy for generation of electrical power and opposed the use of Federal funds for the rapid development of this resource. He inserted a statement of Mr. Pickett, National Coal Association, relative to atomic disaster insurance. p. 8625
20. PROPERTY. Received from the Attorney General, the report of the Interdepartmental Committee for the Study of Jurisdiction Over Federal Areas Within the States; to the Government Operations Committee. p. 8628
The Interior and Insular Affairs Committee reported with amendment H. R. 10946, to provide for the disposition of surplus personal property to Alaska until Dec. 31, 1958 (H. Rept. 2263). p. 8629
21. INSPECTION SERVICES. Both Houses received from the Budget Bureau a proposed bill "to provide a uniform premium pay system for Federal employees engaged in inspectional services, to authorize a uniform system of fees and charges for such services, and for other purposes"; to the Post Office and Civil Service Committees. (pp. 8520, 8628). A copy of the proposed bill (and an analysis thereof) is available in this office for reference purposes.
22. RECLAMATION. The Interior and Insular Affairs Committee ordered reported H. R. 7726, to authorize the construction of the Crooked River Federal reclamation project, Oreg. p. D570
23. WATER POLLUTION. The "Daily Digest" states that the Rules Committee reported a resolution for the consideration of H. R. 9540, to extend and strengthen the Water Pollution Control Act. p. D572

ITEMS IN APPENDIX

24. PERSONNEL. Sen. Potter inserted an address of Secretary of HEW Folsom before the annual meeting of the President's Committee on Employment of the Physically Handicapped on the importance of employing handicapped persons. p. A4433
Extension of remarks of Rep. Rogers, Tex., congratulating Miss Nettie Sims of this Department on receiving a superior service award. p. A4455
25. FOOD BANK. Sen. Martin inserted an article by Raymond Moley discussing the problems of establishing an international food and raw materials reserve. p. A4437
26. TRANSPORTATION. Sen. Potter inserted his article on the economic importance of the development of the St. Lawrence seaway and the opening of the Great Lakes to world trade. p. A4437
27. FORESTS. Sen. Neuberger inserted a magazine article, "Uncle Sam's Campgrounds", on the recreational facilities offered by our national parks and national forests. p. A4439
Rep. Metcalf inserted the text of his letter to the Secretary of the Interior requesting information regarding the development of a mineral lease by Interior with the International Nickel Co. of Canada, relative to lands in the Superior National Forest, Minn. p. A4473
28. PRICE SUPPORTS. Sen. Johnston, S. C., inserted a newspaper editorial, "Parity: A Much Misunderstood Word That Simply Means a Fair Break", critical of the Administration's farm policies. p. A4440
29. FOREIGN AFFAIRS. Sen. Aiken inserted an address by Bolivian Ambassador discussing trade relations between the U. S. and Latin America. p. A4440
30. FOREIGN AID. Extension of remarks of Rep. Polk stating that H. R. 11356, the foreign aid bill, should be returned to the Foreign Affairs Committee for further study and reconsideration. p. A4456
Rep. Curtis, Mass., inserted a newspaper editorial stating that the Administration "has no real plan of action" for a program of aid to under-developed countries. p. A4474
Rep. Smith, Wis., inserted a letter he received criticizing the administration of our foreign aid program. p. A4476
31. COTTON. Rep. Boggs inserted the recent testimony of the cotton industry given before the Agriculture Committee. p. A4458
Rep. Riley inserted several letters and commented on the "threat" to the textile industry and cotton farmers of the increase in imports of cotton textile goods made from cotton grown in other countries. p. A4472
32. ELECTRIFICATION. Rep. Byrd inserted a newspaper editorial describing the dedication of the Kyger Creek electric power plant in Ohio. p. A4479
33. SOIL BANK. Rep. Bonner inserted a newspaper editorial criticizing the alleged lack of preparedness to administer the soil bank act effective in 1956. p. A4480
Rep. Abernethy inserted a newspaper editorial suggesting that northern Miss. would not benefit from the provisions of the soil bank act. p. A4484
34. FLOOD INSURANCE. Rep. Donohue inserted a newspaper editorial supporting a flood insurance plan to homeowners and industries. p. A4483

tory of Hawaii certain land at Kaakaukui, Honolulu, Oahu, T. H.

There being no objection, the Clerk read the bill, as follows:

Be it enacted, etc., That all of the following-described land, together with improvements located thereon, situate at Kaakaukui, Honolulu, Oahu, T. H., which forms a part of the public lands ceded and transferred to the United States by the Republic of Hawaii under Joint Resolution No. 55 of July 7, 1898 (30 Stat. 750), is hereby restored to the possession, use, and control of the government of the Territory of Hawaii;

Beginning at the northwest corner of this parcel of land at a point on the harbor line, the coordinates of said point of beginning referred to Government Survey Triangulation Station "Punchbowl" being 4,851.99 feet south and 6,392.17 feet west, and running by azimuths measured clockwise from true south:

(1) 309 degrees 00 minutes 214.10 feet along the remainder of submerged area transferred to the General Services Administration by the Secretary of the Army by letter dated November 12, 1949, as provided in the act of June 16, 1949 (Public Law No. 105, 81st Congress);

(2) 38 degrees 46 minutes 253.18 feet along the remainder of land transferred to the General Services Administration by the Secretary of the Army by letter dated November 12, 1949, as provided in the act of June 16, 1949 (Public Law No. 105, 81st Congress);

(3) Thence along the remainder of land transferred to the General Services Administration by the Secretary of the Army by letter dated November 12, 1949, as provided in the act of June 16, 1949 (Public Law No. 105, 81st Congress), on a curve to the left with a radius of 110 feet, the chord azimuth and distance being: 353 degrees 54 minutes 10 seconds 155.19 feet;

(4) 309 degrees 02 minutes 20 seconds 196.57 feet along the remainder of land transferred to the General Services Administration by the Secretary of the Army by letter dated November 12, 1949, as provided in the act of June 16, 1949 (Public Law No. 105, 81st Congress);

(5) Thence along the remainder of land transferred to the General Services Administration by the Secretary of the Army by letter dated November 12, 1949, as provided in the act of June 16, 1949 (Public Law No. 105, 81st Congress), on a curve to the left with a radius of 100 feet, the chord azimuth and distance being: 231 degrees 01 minutes 10 seconds 93.96 feet;

(6) 253 degrees 00 minutes 157.01 feet along the remainder of land transferred to the General Services Administration by the Secretary of the Army by letter dated November 12, 1949, as provided in the act of June 16, 1949 (Public Law No. 105, 81st Congress);

(7) 219 degrees 00 minutes 59.33 feet along the remainder of land transferred to the General Services Administration by the Secretary of the Army by letter dated November 12, 1949, as provided in the act of June 16, 1949 (Public Law No. 105, 81st Congress);

(8) 218 degrees 57 minutes 1,102.61 feet along the remainder of land transferred to the General Services Administration by the Secretary of the Army by letter dated November 12, 1949, as provided in the act of June 16, 1949 (Public Law No. 105, 81st Congress), and along remainder of land under the jurisdiction of the Secretary of the Army, portion of Presidential Executive Order No. 5487 and portion of land transferred to the War Department by the Secretary of Labor (by letter dated December 16, 1939);

(9) 309 degrees 00 minutes 224.49 feet along the remaining portion of immigration station lot;

(10) 264 degrees 25 minutes 161.35 feet along the remaining portion of immigration station lot;

(11) 174 degrees 25 minutes 17.53 feet along the remaining portion of immigration station lot;

(12) 264 degrees 25 minutes 132 feet along the remaining portion of immigration station lot, along land transferred to Department of Labor by the Secretary of War (by letter dated December 20, 1939);

(13) 354 degrees 25 minutes 185.08 feet along the west side of Ala Moana Road to concrete monument No. 2;

(14) 325 degrees 17 minutes 192.75 feet along the west side of Ala Moana Road to concrete monument No. 3;

(15) 52 degrees 23 minutes 329.02 feet along city and county sewer pumping station to concrete monument No. 4;

(16) 322 degrees 23 minutes 199.75 feet along city and county sewer pumping station to concrete monument No. 5;

(17) 52 degrees 23 minutes 797.92 feet along the remaining portion of the land of Kaakaukui, L. C. Aw. 7712, Apana 6 to M. Kekuanaoa for V. Kamamalu (quitclaim deed, Hawaiian Government to the Bernice Pauahi Bishop estate, dated September 9, 1891, and recorded in liber 135, page 38), to concrete monument No. 6;

(18) 52 degrees 23 minutes 2,470.94 feet along the remaining portion of the land of Kaakaukui, L. C. Aw. 7712, Apana 6 to M. Kekuanaoa for V. Kamamalu (quitclaim deed, Hawaiian Government to the Bernice Pauahi Bishop estate, dated September 9, 1891, and recorded in liber 135, page 38), over submerged area;

(19) 145 degrees 00 minutes 200.98 feet over submerged area;

(20) 189 degrees 25 minutes 1,206.87 feet over submerged area;

(21) 219 degrees 00 minutes 1,435.55 feet over submerged area and along the extension of the harbor line to the point of beginning and containing a total area of 89.90 acres, reserving, however, to the General Services Administration (United States Public Health Service), Corps of Engineers, and other departments and agencies having the use and control of areas set aside to the United States by Executive order, a non-exclusive right-of-way forty feet wide for vehicular and pedestrian traffic from the Ala Moana Road to said areas and from said areas to the Ala Moana Road.

SEC. 2. This act shall take effect upon the payment to the United States by the Territory of Hawaii of the fair appraised value, as of the date of approval of this act, of the buildings then remaining on the land described in section 1, such appraised value to be determined by three appraisers whose compensation shall be paid by the Territory of Hawaii and who shall be appointed, one by the Secretary of the Army, one by the Governor of Hawaii, and the third by the two appraisers so appointed.

With the following committee amendment:

Page 6, line 8, strike the word "Road," and insert the following: "Road, reserving also to the United States the right to use approximately .10 acre of land in the northwest corner thereof now occupied by building known as No. 61 for so long as the present building remains on this property."

The committee amendment was agreed to.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

GRANTING CERTAIN EASEMENTS TO CHINCOTEAGUE, VA.

The Clerk called the bill (H. R. 8552) to authorize the Secretary of Navy to grant to the town of Chincoteague, Va., permanent easements on certain lands for the purpose of taking subterranean water.

There being no objection, the Clerk read the bill, as follows:

Be it enacted, etc., That the Secretary of the Navy is authorized to grant to the town of Chincoteague, Va., permanent easements over any portions of the United States Naval Air Station, United States Aviation Ordnance Test Station, Chincoteague, Accomack County, Va., for the construction, drilling, operation, and maintenance of water wells, together with such piping and pumping facilities, as may be necessary to permit the town of Chincoteague, Va., to take subterranean water from under such land for use for domestic and industrial purposes, and such easements shall be subject to such terms and conditions as the Secretary of the Navy deems necessary to protect the interests of the United States.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

PREVENTION OF WATERFOWL DEPREDATIONS

The Clerk called the bill (H. R. 7641) to authorize the Secretary of the Interior to cooperate with Federal and non-Federal agencies in the prevention of waterfowl depredations, and for other purposes.

The SPEAKER pro tempore. Is there objection to the present consideration of the bill?

Mr. GROSS. Mr. Speaker, reserving the right to objection, I should like a brief explanation as to what this bill purports to do.

Mr. REUSS. Mr. Speaker, will the gentleman yield?

Mr. GROSS. I am glad to yield to the gentleman.

Mr. REUSS. This bill is designed to use surplus grains in the custody of the Commodity Credit Corporation which have deteriorated, for the purpose of preventing depredations to farmers crops.

Mr. GROSS. This in no way changes the relationship between the Federal conservation officers and the State conservation officers as to the conservation and control of wildlife; does it?

Mr. REUSS. It in no way changes that relationship.

Mr. GROSS. I thank the gentleman. Mr. Speaker, I withdraw my reservation of objection.

The SPEAKER pro tempore. Is there objection to the present consideration of the bill?

There was no objection.

The Clerk read as follows:

Be it enacted, etc., That, for the purpose of preventing crop damage by migratory waterfowl and at the same time of avoiding the depletion of our waterfowl resources by allowing shooting over baited waters in violation of the Federal regulation banning the shooting of waterfowl lured to or over the shooting area by bait, the Commodity Credit

Corporation shall make available to the Secretary of the Interior such wheat, acquired through the price support operations and certified by the Commodity Credit Corporation to be in such condition through spoilage or deterioration as not to be desirable for human consumption, as the Secretary of the Interior shall requisition pursuant to section 2 hereof. With respect to wheat thus made available, the Commodity Credit Corporation may pay packaging, transporting, handling, and other charges up to the time of delivery to one or more designated locations in each State.

SEC. 2. Upon a finding by the Secretary of the Interior that any area in the United States is threatened with damage to farmers' crops by migratory waterfowl, whether or not during the open season for such migratory waterfowl, the Secretary of the Interior is hereby authorized and directed to requisition from the Commodity Credit Corporation and to make available to Federal, State, or local governmental bodies or officials, or to private organizations or persons, such wheat acquired by the Commodity Credit Corporation through price support operations in such quantities and subject to such regulations as the Secretary determines will most effectively lure migratory waterfowl away from crop depredations and at the same time not expose such migratory waterfowl to shooting over areas to which the waterfowl have been lured by such feeding program.

SEC. 3. With respect to all wheat made available pursuant to section 2, the Commodity Credit Corporation shall be reimbursed by the Secretary of the Interior for the acquisition cost of the wheat to the Commodity Credit Corporation or the current support price (whichever is lower), plus the costs of any packaging, transporting, or handling required for delivery of the wheat pursuant to section 2 which the Commodity Credit Corporation determines to be in excess of the normal costs incurred in moving such agricultural commodity into normal commercial channels, and less an allowance determined by the Secretary of the Interior to be appropriate to cover the deterioration of the wheat. Expenditures authorized by this act may be made by the Commodity Credit Corporation in advance of appropriations and shall be entered on the books of the Corporation as accounts receivable.

SEC. 4. There are hereby authorized to be appropriated, from any moneys in the Treasury not otherwise appropriated, such sums as are required for the purposes of this act.

With the following committee amendment:

Strike out all after the enacting clause and insert in lieu thereof the following: "That (a) for the purpose of preventing crop damage by migratory waterfowl, the Commodity Credit Corporation shall make available to the Secretary of the Interior such wheat, corn, and other grains, acquired through price-support operations and certified by the Commodity Credit Corporation to be available for the purposes of this section or in such condition through spoilage or deterioration as not to be desirable for human consumption, as the Secretary of the Interior shall requisition pursuant to subsection (b) of this section. With respect to any grain thus made available, the Commodity Credit Corporation may pay packaging, transporting, handling, and other charges up to the time of delivery to one or more designated locations in each State.

"(b) Upon a finding by the Secretary of the Interior that any area in the United States is threatened with damage to farmers' crops by migratory waterfowl, whether or not during the open season for such migratory waterfowl, the Secretary of the Interior is hereby authorized and directed to

requisition from the Commodity Credit Corporation and to make available to Federal, State, or local governmental bodies or officials, or to private organizations or persons, such grain acquired by the Commodity Credit Corporation through price-support operations in such quantities and subject to such regulations as the Secretary determines will most effectively lure migratory waterfowl away from crop depredations and at the same time not expose such migratory waterfowl to shooting over areas to which the waterfowl have been lured by such feeding program.

"(c) With respect to all grain made available pursuant to subsection (b) of this section, the Commodity Credit Corporation shall be reimbursed by the Secretary of the Interior for its expenses in packaging and transporting such grain for the purposes of this section. There are hereby authorized to be appropriated such sums as may be necessary to reimburse the Commodity Credit Corporation for its investment in the grain transferred pursuant to this section."

The committee amendment was agreed to.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

AMENDING SECTION 403 (b) OF THE CIVIL AERONAUTICS ACT OF 1938

The Clerk called the bill (H. R. 9592) to amend section 403 (b) of the Civil Aeronautics Act of 1938 so as to permit air carriers and foreign air carriers, subject to certain conditions, to grant reduced-rate transportation to ministers of religion.

Mr. BYRNES of Wisconsin. Mr. Speaker, I ask unanimous consent that this bill be passed over without prejudice.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Wisconsin?

There was no objection.

RELATING TO THE DISTRICT COURT OF GUAM

The Clerk called the bill (H. R. 10630) relating to the District Court of Guam.

There being no objection, the Clerk read the bill, as follows:

Be it enacted, etc., That the second sentence of subsection (a) of section 22 of the Organic Act of Guam (64 Stat. 384, 389; 48 U. S. C. 1424) is amended to read as follows: "The District Court of Guam shall have the jurisdiction of a district court of the United States in all causes arising under the Constitution, treaties, and laws of the United States, regardless of the sum or value of the matter in controversy, shall have original jurisdiction in all other causes in Guam, jurisdiction over which has not been transferred by the legislature to other court or courts established by it, and shall have such appellate jurisdiction as the legislature may determine."

SEC. 2. Section 22 of the Organic Act of Guam (64 Stat. 384, 389; 48 U. S. C. 1424) is further amended by inserting at the end of subsection (a) thereof the following additional paragraph:

"Appeals to the District Court of Guam shall be heard and determined by an appellate division of the court consisting of three judges, of whom two shall constitute a quorum. The judge appointed for the court by the President shall be the presiding judge of the appellate division and shall preside

therein unless disqualified or otherwise unable to act. The other judges who are to sit in the appellate division at any session shall be designated by the presiding judge from among the judges assigned to the court from time to time pursuant to section 24 (a) of this act. The concurrence of two judges shall be necessary to any decision by the District Court of Guam on the merits of an appeal but the presiding judge alone may make any appropriate orders with respect to an appeal prior to the hearing and determination thereof on the merits and may dismiss an appeal for want of jurisdiction or failure to take or prosecute it in accordance with the applicable law or rules of procedure."

SEC. 3. Subsection (a) of section 24 of the Organic Act of Guam (64 Stat. 384, 390; 48 U. S. C. 1424b) as amended, is further amended as follows:

"(a) The President shall, by and with the advice and consent of the Senate, appoint a judge for the District Court of Guam who shall hold office for the term of 8 years and until his successor is chosen and qualified unless sooner removed by the President for cause. The judge shall receive a salary payable by the United States which shall be at the rate prescribed for judges of the United States district courts.

"The Chief Judge of the Ninth Judicial Circuit of the United States may assign a judge of the Island Court of Guam or a judge of the High Court of the Trust Territory of the Pacific Islands or a circuit or district judge of the ninth circuit, or the Chief Justice of the United States may assign any other United States circuit or district judge with the consent of the judge so assigned and of the chief judge of his circuit, to serve temporarily as a judge in the District Court of Guam whenever it is made to appear that such an assignment is necessary for the proper dispatch of the business of the court."

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

RENTAL OF INADEQUATE QUARTERS

Mr. VINSON. Mr. Speaker, I ask unanimous consent that the bill (H. R. 5731) to permit members of the Army, Navy, Air Force, Marine Corps, Coast Guard and Geodetic Survey, and Public Health Service, and their dependents, to occupy inadequate quarters on a rental basis without loss of basic allowance for quarters, the next bill on the Calendar, be stricken from the Calendar since it involves a larger amount of money than the rules covering bills on the Consent Calendar permit.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Georgia?

There was no objection.

TO ASSIST MENOMINEE TRIBE OF INDIANS TO PREPARE FOR THE TERMINATION OF FEDERAL SUPERVISION

The Clerk called the bill (H. R. 6218) to authorize payment by the Federal Government of the cost of making certain studies necessary to assist the Menominee Tribe of Indians to prepare for the termination of Federal supervision.

There being no objection, the Clerk read the bill, as follows:

Be it enacted, etc., That the last sentence of section 6 of the act entitled "An act to pro-

Digest of CONGRESSIONAL PROCEEDINGS

OF INTEREST TO THE DEPARTMENT OF AGRICULTURE

OFFICE OF BUDGET AND FINANCE
(For Department Staff Only)

Issued June 7, 1956
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84th-2nd, No. 93

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HIGHLIGHTS: Senate confirmed nomination of Seaton as Interior Secretary. Senate passed independent offices and general government matters appropriation bills. Senate committees reported bills to extend emergency farm-loan law, merge intermediate credit banks and poc's, and continue export control. Senate committee voted to report bills to repeal authority of FPMC to issue bonds, authorize feeding of CCC grain to waterfowl, approve an interstate forest fire compact, authorize land purchase in Cache Forest, require census data by economic class of farm, amend penal provision of CCC Charter Act, extend date for tobacco quota, authorize land exchanges with Defense Dept., eliminate requirement for quarantine notice, continue ACP, pay expenses of soil-water conservation advisory committee. Senate committee approved procedures to select site of animal disease laboratory, also 5 watershed reports. Senate passed rural libraries bill. House debated mutual security bill. Sen. Carlson suggested location of animal disease laboratory at Manhattan, Kans. Sen. (continued on page 5)

SENATE

1. NOMINATION of Frederick A. Seaton, to be Secretary of the Interior, was confirmed. p. 8632
2. GENERAL GOVERNMENT MATTERS APPROPRIATION BILL, 1957. Passed as reported this bill, H. R. 9536. Senate conferees were appointed. p. 8653
3. INDEPENDENT OFFICES APPROPRIATION BILL, 1957. Passed with amendments this bill, H. R. 9739. Senate conferees were appointed. p. 8653
Agreed to an amendment by Sen. Young to increase from \$100,000 to \$200,000 the amount for a survey of records management activities (p. 8659). Agreed to an amendment by Sen. Humphrey to strike out the prohibition against FTC statistical analyses of the consumer's dollar (p. 8661). Sen. Humphrey commended the work of the National Science Foundation (p. 8661).
4. FARM LOANS. The Agriculture and Forestry Committee reported with amendment

S. 3559, to amend the act of Aug. 31, 1954, so as to extend the availability of emergency credit to farmers and stockmen (S. Rept. 2144). p. 8634

This Committee also reported with amendments H. R. 10285, to merge production credit corporations in Federal intermediate credit banks, to provide for retirement of Government capital in Federal intermediate credit banks, and to provide for supervision of production credit associations (S. Rept. 2145). p. 8634

This Committee also voted to report S. 2530, to repeal the authority of the Federal Farm Mortgage Corporation to issue bonds. p. D576

5. EXPORT CONTROL. The Banking and Currency Committee reported with amendments H. R. 9052, to continue the Export Control Act for an additional 2 years (S. Rept. 2147). p. 8634

6. AGRICULTURE AND FORESTRY COMMITTEE voted to report the following bills: S. 2732, to authorize the Interior Department to feed CCC grain to waterfowl; S. 3032, approving the Middle Atlantic Interstate Forest Fire Protection Compact; S. 3132, providing for purchase of lands in the Cache National Forest; S. 3145, to require the Census Bureau to develop farm income data by economic class of farm; S. 3669, to amend the penal provision of the CCC Charter Act; S. 3261, to extend from Dec. 1 to Feb. 1 the date by which the national marketing quota for certain types of tobacco must be announced; S. 2572, authorizing exchange of forest lands, etc., with the Defense Department; S. 2585, to authorize exchange of a land tract at the Beltsville Agricultural Research Center; S. 3046, to eliminate the requirement that the Secretary of Agriculture notify officials of carriers of livestock of the existence of a contagion quarantine; S. 3120, to continue Federal administration of the Agricultural Conservation Program; S. 3314, authorizing payment of expenses of the Advisory Committee on Soil and Water Conservation; and S. 3344, authorizing conveyance to Alaska of certain lands in Sitka known as Baranof Castle site. The committee also approved (1) procedures outlined by USDA to set up an advisory committee to select a site for additional animal research facilities at a location other than Beltsville, and (2) the following 5 watershed projects: Little Wewoka-Graves Creek, Okla.; Big Wewoka, Okla.; Cummins Creek, Tex.; Upper Brushy Creek, Tex.; and Lower Brushy Creek, Tex. p. D576

7. PERSONNEL. The Post Office and Civil Service Committee reported without amendment S. 3681, to increase to \$5,000 the total amount a person may earn when holding more than one Federal job, without coming under the restriction of the dual compensation law (S. Rept. 2143). p. 8634

8. ANIMAL RESEARCH. Sen. Carlson suggested location of the animal disease laboratory at Manhattan, Kans. p. 8639

9. WHEAT. Sen. Carlson discussed the results of a survey by the Uhlmann Grain Co. regarding the 2-price wheat plan. p. 8639

10. POULTRY INSPECTION. Sen. Morse spoke in favor of legislation to require poultry inspection. p. 8642

11. TRANSPORTATION. Sen. Morse recommended that ICC hold a hearing on the freight-car shortage. p. 8670

Sen. Humphrey requested ICC to do what it can to alleviate the box-car shortage. p. 8677

12. FOREIGN AID. Sen. Humphrey inserted an article by Max Millikan and Walter Rostow recommending revamping of the foreign aid program. p. 8674

84TH CONGRESS
2D SESSION

H. R. 7641

IN THE SENATE OF THE UNITED STATES

JUNE 6 (legislative day, JUNE 4), 1956

Read twice and referred to the Committee on Agriculture and Forestry

AN ACT

To authorize the Secretary of the Interior to cooperate with Federal and non-Federal agencies in the prevention of waterfowl depredations, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*
3 That (a) for the purpose of preventing crop damage by
4 migratory waterfowl, the Commodity Credit Corporation
5 shall make available to the Secretary of the Interior such
6 wheat, corn, and other grains, acquired through price-support
7 operations and certified by the Commodity Credit Corpora-
8 tion to be available for the purposes of this section or in
9 such condition through spoilage or deterioration as not to be
10 desirable for human consumption, as the Secretary of the

1 Interior shall requisition pursuant to subsection (b) of this
2 section. With respect to any grain thus made available, the
3 Commodity Credit Corporation may pay packaging, trans-
4 porting, handling, and other charges up to the time of deliv-
5 ery to one or more designated locations in each State.

6 (b) Upon a finding by the Secretary of the Interior
7 that any area in the United States is threatened with damage
8 to farmers' crops by migratory waterfowl, whether or not
9 during the open season for such migratory waterfowl, the
10 Secretary of the Interior is hereby authorized and directed
11 to requisition from the Commodity Credit Corporation and
12 to make available to Federal, State, or local governmental
13 bodies or officials, or to private organizations or persons,
14 such grain acquired by the Commodity Credit Corporation
15 through price-support operations in such quantities and sub-
16 ject to such regulations as the Secretary determines will most
17 effectively lure migratory waterfowl away from crop depre-
18 dations and at the same time not expose such migratory
19 waterfowl to shooting over areas to which the waterfowl
20 have been lured by such feeding program.

21 (c) With respect to all grain made available pursuant
22 to subsection (b) of this section, the Commodity Credit Cor-
23 poration shall be reimbursed by the Secretary of the Interior
24 for its expenses in packaging and transporting such grain for
25 the purposes of this section. There are hereby authorized to

1 be appropriated such sums as may be necessary to reimburse
 2 the Commodity Credit Corporation for its investment in the
 3 grain transferred pursuant to this section.

Passed the House of Representatives June 5, 1956.

Attest:

RALPH R. ROBERTS.

Clerk.

AN ACT

To authorize the Secretary of the Interior to cooperate with Federal and non-Federal agencies in the prevention of waterfowl depredations, and for other purposes.

JUNE 6 (legislative day, JUNE 4), 1956

Read twice and referred to the Committee on
Agriculture and Forestry

Digest of CONGRESSIONAL PROCEEDINGS

OF INTEREST TO THE DEPARTMENT OF AGRICULTURE

OFFICE OF BUDGET AND FINANCE
(For Department Staff Only)

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HIGHLIGHTS: House debated foreign aid bill. House concurred in Senate amendments to general Government matters appropriation bill. Ready for President. House Committee submitted report on REA and Interior power policies. Senate committee reported bills to authorize USDA land exchanges with Defense, continue ACP, pay expenses of soil-water conservation advisory committee, authorize feeding of CCC grain to waterfowl, amend penal provision of CCC Charter Act, repeal FPMC authority to issue bonds, approve inter state forest fire compact, eliminate requirement for notice of animal quarantine, require census data on class of farm, change date for proclaiming tobacco quota. Senate received nomination of Hamil to REA. Senate committee ordered reported bills to improve budgeting and accounting methods and procedures and to facilitate payment of obligations.

HOUSE

1. FOREIGN AID. Continued debate on H. R. 11356, the mutual security authorization bill. p. 8810
2. APPROPRIATIONS. Concurred in the Senate amendments to H. R. 9536, the general Government matters appropriation bill for 1957. This bill will now be sent to the President. p. 8810
House conferees were appointed on H. R. 10003, the D. C. appropriation bill for 1957. p. 8854 (Senate conferees were appointed June 5.)
3. FOREIGN TRADE. Both Houses received from the President a report on actions under the Reciprocal Trade Agreements Act (H. Doc. 421); to House Ways and Means Committee and Senate Finance Committee. pp. 8755, 8856
Rep. Byrd spoke in opposition to the Organization for Trade Cooperation. p. 8857
4. ELECTRIFICATION. The Government Operations Committee submitted a report on the

effect of Interior Department and REA policies on public-power preferred customers (H. Rept. 2279). p. 8862

5. WATER POLLUTION; POSTAL RATES. The Rules Committee reported resolutions for consideration of H. R. 11380, to readjust postal rates, and H. R. 9540, to extend the Water Pollution Control Act. p. 8857
6. PUBLIC LANDS. The Interior and Insular Affairs Committee reported with amendment H. R. 5712, to provide that the U. S. hold in trust for the Pueblos of Zia and Jemez a part of the Ojo del Espiritu Santo Grant and a small area of public domain adjacent thereto (H. Rept. 2281). p. 8862

SENATE.

7. AGRICULTURE AND FORESTRY Committee reported the following bills: (p. 8757)
 - S. 2572, to authorize the interchange of lands between USDA and the Defense Department; without amendment (S. Rept. 2152).
 - S. 2585, to authorize exchange of a land tract at the Beltsville Research Center (S. Rept. 2155); without amendment.
 - S. 3120, to continue for 2 additional years Federal administration of the Agricultural Conservation Program; without amendment (S. Rept. 2154).
 - S. 3314, to authorize payment of expenses of the Advisory Committee on Soil and Water Conservation; without amendment (S. Rept. 2153).
 - S. 2732, to authorize the Interior Department to obtain CCC grain for feeding to waterfowl to prevent depredations; with amendment (S. Rept. 2156).
 - S. 3669, to amend the penal provision of the CCC Charter Act (S. Rept. 2157); with amendment.
 - S. 2530, to repeal the authority of the Federal Farm Mortgage Corporation to issue bonds; with amendments (S. Rept. 2158).
 - S. 3032, approving the Middle Atlantic interstate forest fire protection compact; with amendments (S. Rept. 2159).
 - S. 3046, to eliminate the requirement for certain notices of animal quarantine; with amendments (S. Rept. 2160).
 - S. 3145, to require the Census Bureau to develop farm income data by economic class of farm (S. Rept. 2161); with amendments.
 - S. 3261, to change the date by which certain tobacco quotas must be announced each year; with amendment (S. Rept. 2151).
 - S. 3344, to authorize USDA to convey to Alaska certain lands in Sitka known as Baranof Castle site; without amendment (S. Rept. 2150).
8. GOVERNMENT OPERATIONS Committee ordered reported H. R. 7227, to provide for donation of surplus property for civil defense purposes; H. R. 7855, extending temporary authority of GSA to dispose of surplus property by negotiation to July 31, 1958; S. 3362, to simplify accounting and facilitate the payment of obligations; S. 3397, to improve governmental budgeting and accounting methods and procedures; H. R. 10417, to amend the Federal Register Act regarding public proclamations in a period following an attack upon the U. S.; S. 3843, to adjust the application of Sec. 322 of the Economy Act of 1932 to premises leased for Government purposes. p. D587
9. WATER DEVELOPMENT. Sen. Watkins inserted and commended an address by Reclamation Commissioner Dexheimer on the future of multiple-purpose river development. p. 8803
10. NOMINATION. Sen. Watkins commended the nomination of Fred A. Seaton to be Secretary of the Interior and inserted newspaper editorials on this subject. p. 8806

USE OF CCC GRAIN TO PREVENT CROP DEPREDACTION
BY WATERFOWL

JUNE 7 (legislative day, JUNE 4), 1956.—Ordered to be printed

Mr. ELLENDER, from the Committee on Agriculture and Forestry,
submitted the following

R E P O R T

[To accompany S. 2732]

The Committee on Agriculture and Forestry, to whom was referred the bill (S. 2732) to authorize the Secretary of the Interior to cooperate with Federal and non-Federal agencies in the prevention of waterfowl depredations, and for other purposes, having considered the same, report thereon with a recommendation that it do pass with an amendment.

This bill, as introduced, would permit wheat acquired through price-support operations to be used to lure migratory waterfowl from crop depredation. The grain would be requisitioned by the Secretary of the Interior from the Commodity Credit Corporation and made available by him to Federal, State, and local agencies or individuals.

The committee amendment would (1) extend the bill to all grains available for purposes of the act, instead of only spoiled wheat, (2) provide for charging the cost of the grain against Commodity Credit Corporation appropriations instead of Department of the Interior appropriations, (3) make a number of minor changes in language and detail suggested by the Departments of Agriculture and the Interior, and (4) limit the effect of the bill to the 3-year period following its enactment.

The committee received reports from both the Department of the Interior and the Department of Agriculture, which were favorable to passage of the bill but disagreed as to the appropriations against which the costs of the bill should be charged. The attached report from the Department of Agriculture, dated April 26, resolved these differences by providing for a special appropriation to reimburse the Commodity Credit Corporation for its investment in the grain transferred under the act. The Corporation would transfer to a separate account the amount of its investment in such grain, so that the costs of the program

provided for by this act would not be charged against the price-support program.

DEPARTMENT OF THE INTERIOR,
OFFICE OF THE SECRETARY,
Washington, D. C., March 8, 1956.

HON. ALLEN J. ELLENDER,
Chairman, Committee on Agriculture and Forestry,
United States Senate, Washington 25, D. C.

MY DEAR SENATOR ELLENDER: Your committee has requested a report on S. 2732, a bill to authorize the Secretary of the Interior to cooperate with Federal and non-Federal agencies in the prevention of waterfowl depredations, and for other purposes. This bill would permit the use of certain wheat, stored by the Commodity Credit Corporation, for the control of migratory waterfowl crop depredations.

We recommend that this proposed legislation receive favorable consideration. We suggest, however, as hereafter indicated, certain changes in the bill that we believe would be desirable.

This proposed legislation offers a procedure that should be of material assistance in solving the problem of protecting agricultural crops in those areas where the impact of a large migratory waterfowl population creates a special problem. This problem has become of increasing importance. Drainage of extensive marsh areas, followed by intensive agricultural use of such areas, is continuing to force migratory waterfowl into severe competition with agriculture in many regions of the country. This conflict between agriculturalists and depredating waterfowl is particularly acute in the wintering areas of waterfowl. The moderate climate of these latitudes, in addition to being attractive to the birds, permits extensive cropping of the land.

A further aggravation of this problem results from the extended period of residence which migratory birds have in regions of moderate climate. At the terminus of their southward flights, the major portions of a flyway population, numbering millions of birds, frequently are confined to relatively small areas for periods extending from 5 to 7 months. As a result of the limited natural habitat in such areas, migratory birds sometimes are forced to feed upon agricultural crops. We have given specific attention to this problem previously. The Fish and Wildlife Service of this Department has found it necessary to purchase grain from commercial sources in order to supplement available waterfowl foods and in this manner to curtail waterfowl depredations in particular areas where there existed inadequate waterfowl habitat. These purchases have been small, however, ranging from \$15,000 to \$30,000 per year, depending upon the severity of the depredation threat and the amount of funds that were available for such use.

We believe the authorization contained in this bill should not be limited to the use of wheat for the purposes stated. In our opinion, such authorization should permit the use also of corn, rice, or any other grains acquired through price support operations that could be used advantageously for purposes of the proposed legislation. We believe, also, that the authorization should not be limited, as specified in this bill, to grains that have been rendered unfit for human consumption through spoilage or deterioration.

Also, we believe that since the proposed waterfowl feeding program would be of benefit to both agriculture and to wildlife conservation,

the surplus grain should be made available without charge or exchange of funds other than for necessary transportation and handling charges. Further improvement in this bill would be accomplished, we believe, by omitting from the statement of purpose thereof reference to the Federal regulation banning the shooting of waterfowl attracted by bait. The feeding of depredating waterfowl with grain to be made available to this Department from stocks acquired through price support operations would be conducted carefully under regulations prescribed by this Department. Any feeding program authorized by this Department during the hunting season would, of course, be so managed as not to allow the shooting of waterfowl attracted by such feeding. XXX

In furtherance of the foregoing suggestions, we recommend the following amendments to the bill:

(1) Page 1, beginning with the word "and" in line 4, strike out the language of the bill up to and including the word "bait" in line 7.

(2) Page 1, line 9, following the word "wheat," insert "corn, or other grains".

(3) Page 2, line 1, following the word "be" insert the words "available for purposes of this Act or".

(4) Page 2, line 13, strike out the word "wheat" and insert in lieu thereof the word "grain".

(5) Page 2, line 20, strike out the word "wheat" and insert in lieu thereof the word "grain".

(6) Page 2, beginning with the word "for" in line 22, strike out the language of the bill up to and including the word "wheat." in line 5, page 3, and insert in lieu thereof the words "for its expenses in packaging and transporting such grain for purposes of this Act, which expenses are hereby authorized by the Corporation."

We have been advised by the Bureau of the Budget that there is no objection to the presentation of this report to your Committee.

Sincerely yours,

WESLEY A. D'EWART,
Assistant Secretary of the Interior.

DEPARTMENT OF AGRICULTURE,
Washington, D. C., March 9, 1956.

HON. ALLEN J. ELLENDER,
*Chairman, Committee on Agriculture and Forestry,
United States Senate.*

DEAR SENATOR ELLENDER: Reference is made to your letter of August 2, 1955, in which you requested a report on S. 2732, a bill authorizing the Secretary of the Interior to requisition Government-owned wheat, which has been certified by CCC as not desirable for human consumption, for distribution as a lure to migratory waterfowl in an effort to prevent or lessen the damage to farmers' crops by such waterfowl.

We favor the general purpose and intent of this proposed legislation and would have no objection to its enactment.

The bill provides an additional possible outlet for stocks of surplus wheat that are threatened with deterioration and at the same time provides a program for conservation of wildlife and protection of United States farmers from wildlife depredations. It is our under-

standing that in some areas, and particularly in coastal areas, migratory fowl do cause considerable damage to the crops over which they pass on their migrations. While such damage might be considered a normal hazard to farming in areas subject to wildlife migration, reduction of this hazard is highly desirable.

In view of the tremendous stocks of wheat under Government ownership and the present likelihood that a substantial portion of these stocks will be continued in storage for an indefinite period of years, any appropriate program for the immediate reduction of such stocks, which will not supplant usage of wheat from other sources, is desirable if a useful purpose is accomplished. To the extent that wheat might be requisitioned under this proposed legislation, CCC would experience a saving on continued storage charges which would probably not be otherwise recoverable. The provision in the bill that CCC be reimbursed on the basis of acquisition cost or current price support (whichever is lower), permits CCC to transfer a portion of the costs of the price support program to an Interior Department program. To overcome this, the Department would have no objection if the bill were amended so as to base CCC reimbursement on current market values of the wheat furnished.

While we favor the purpose and intent of the bill, we do not anticipate that substantial quantities of wheat would be disposed of under the proposed program. Most of the wheat owned by CCC is stored in commercial warehouses with the obligation in the warehouseman to maintain the quality of the grain. Relatively small quantities of wheat have been determined in the past to have been unfit for human consumption, and such determination is normally made when grain has been shipped to an inspection point. As the heavy wheat movement is in the midcountry area, and the prospective utilization of grain for migratory waterfowl feeding would probably be heaviest in the coastal areas, there is no assurance that wheat of low quality would be available at times or at locations which would permit practicable transfer thereof upon requisition of the Secretary of the Interior.

Commodity Credit Corporation now has authority to sell grain domestically at less than prescribed statutory minimum prices, when such grain is to be used for other than primary purposes, or if the grain has substantially deteriorated in quality, or if there is danger of loss or waste through deterioration or spoilage. It is possible that the Congress would wish to limit the proposed legislation by merely providing to the Secretary of the Interior authority and funds for such purchases.

As previously indicated, the limitation in the proposed legislation to "wheat certified as undesirable for human consumption" would minimize the quantities of grain that might be available. We would suggest that the word "grain" be substituted for the word "wheat" wherever it appears in the proposed legislation in order that maximum quantities of grain, to the extent requisitioned by the Secretary of the Interior, would be available for transfer.

The Bureau of the Budget advises that there is no objection to the submission of this report.

Sincerely yours,

TRUE D. MORSE,
Acting Secretary.

DEPARTMENT OF AGRICULTURE,
Washington, D. C., April 26, 1954.

HON. ALLEN J. ELLENDER, Sr.,
*Chairman, Committee on Agriculture and Forestry,
United States Senate.*

DEAR SENATOR ELLENDER: On March 9, 1956, we sent to you a report on S. 2732, a bill to authorize the Secretary of the Interior to cooperate with Federal and non-Federal agencies in the prevention of waterfowl depredations, and for other purposes.

We stated in that report that we had no objection to the passage of the bill with amendments. In the meantime, it has come to our attention that the Department of the Interior also sent a report to the committee on this bill. Both Departments apparently were in substantial agreement with provisions of the bill, with the exception of the method of charging the cost of grain to be furnished. We have since discussed this provision of the bill with the Interior Department.

We now recommend that the same language be used in S. 2732, for the purpose of reimbursing Commodity Credit Corporation, as is contained in Public Law 524, 83d Congress. The language then would read as follows: "There are hereby authorized to be appropriated such sums as may be necessary to reimburse the Commodity Credit Corporation for its investment in the grain transferred pursuant to this act." The effect of this proposed change would be to simplify record-keeping and to authorize appropriations to the Commodity Credit Corporation in accordance with the practice for other comparable operations.

For your convenience we are enclosing a revised draft of the bill which incorporates the changes recommended by this Department and the Department of the Interior.

The Bureau of the Budget advises that there is no objection to the submission of this report.

Sincerely yours,

TRUE D. MORSE, *Acting Secretary.*



Calendar No. 2179

84TH CONGRESS
2D SESSION

S. 2732

[Report No. 2156]

IN THE SENATE OF THE UNITED STATES

AUGUST 1, 1955

Mr. NEUBERGER introduced the following bill; which was read twice and referred to the Committee on Agriculture and Forestry

JUNE 7 (legislative day, JUNE 4), 1956

Reported by Mr. ELLENDER, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To authorize the Secretary of the Interior to cooperate with Federal and non-Federal agencies in the prevention of waterfowl depredations, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*
3 That, in order to prevent crop damage by migratory water-
4 fowl and at the same time to avoid the depletion of our
5 waterfowl resources by encouraging violation of the Federal
6 regulation banning the shooting of waterfowl lured to or over
7 the shooting area by bait, the Commodity Credit Corporation
8 shall make available to the Secretary of the Interior, at loca-
9 tions specified by him, such wheat, acquired through price

1 support operations and certified by the Commodity Credit
2 Corporation to be in such condition through spoilage or
3 deterioration as not be desirable for human consumption, as
4 the Secretary of the Interior shall requisition pursuant to
5 section 2 hereof.

6 SEC. 2. Upon a finding by the Secretary of the Interior
7 that any area in the United States is threatened with damage
8 to farmers' crops by migratory waterfowl, whether or not
9 during the hunting season for such migratory waterfowl,
10 the Secretary of the Interior is hereby authorized and di-
11 rected to requisition from the Commodity Credit Corpora-
12 tion and to make available to Federal, State, or local govern-
13 mental bodies or officials, or to private organizations or
14 persons, wheat acquired from the Commodity Credit Corpo-
15 ration pursuant to section 1 hereof in such quantities and
16 subject to such regulations as the Secretary determines will
17 most effectively lure migratory waterfowl away from crop
18 depredations and at the same time not expose such migra-
19 tory waterfowl to shooting over areas to which the water-
20 fowl have been lured by such feeding program.

21 SEC. 3. With respect to all wheat made available pur-
22 suant to this Act, the Commodity Credit Corporation shall
23 be reimbursed by the Secretary of the Interior for the acqui-
24 sition cost of the wheat to the Commodity Credit Corporation
25 or the current support price for such wheat (whichever is

1 lower), plus the costs of any packaging, transporting, or
2 handling required for delivery of the wheat which the Com-
3 modity Credit Corporation determines to be in excess of
4 the normal costs incurred in moving such agricultural com-
5 modity into normal commercial channels, and less an allow-
6 ance appropriate to cover the deterioration of the wheat.
7 Expenditures authorized by this Act may be made by the
8 Commodity Credit Corporation in advance of appropriations
9 and shall be entered on the books of the Corporation as
10 accounts receivable.

11 SEC. 4. There are hereby authorized to be appropriated,
12 from any moneys in the Treasury not otherwise appropri-
13 ated, such sums as are required for the purposes of this Act.
14 *That, for the purpose of preventing crop damage by migra-*
15 *tory waterfowl, the Commodity Credit Corporation shall*
16 *make available to the Secretary of the Interior such wheat,*
17 *corn, or other grains, acquired through price support opera-*
18 *tions and certified by the Commodity Credit Corporation to*
19 *be available for purposes of this Act or in such condition*
20 *through spoilage or deterioration as not to be desirable for*
21 *human consumption, as the Secretary of the Interior shall*
22 *requisition pursuant to section 2 hereof. With respect to*
23 *any grain thus made available, the Commodity Credit Cor-*
24 *poration may pay packaging, transporting, handling, and*

1 other charges up to the time of delivery to one or more desig-
2 nated locations in each State.

3 *SEC. 2. Upon a finding by the Secretary of the Interior*
4 *that any area in the United States is threatened with damage*
5 *to farmers' crops by migratory waterfowl, whether or not*
6 *during the open season for such migratory waterfowl, the*
7 *Secretary of the Interior is hereby authorized and directed*
8 *to requisition from the Commodity Credit Corporation and*
9 *to make available to Federal, State, or local governmental*
10 *bodies or officials, or to private organizations or persons,*
11 *such grain acquired by the Commodity Credit Corporation*
12 *through price-support operations in such quantities and sub-*
13 *ject to such regulations as the Secretary determines will most*
14 *effectively lure migratory waterfowl away from crop depre-*
15 *dations and at the same time not expose such migratory*
16 *waterfowl to shooting over areas to which the waterfowl*
17 *have been lured by such feeding programs.*

18 *SEC. 3. With respect to all grain made available pur-*
19 *suant to section 2, the Commodity Credit Corporation shall*
20 *be reimbursed by the Secretary of the Interior for its ex-*
21 *penses in packaging and transporting such grain for pur-*
22 *poses of this Act.*

23 *SEC. 4. There are hereby authorized to be appropriated*
24 *such sums as may be necessary to reimburse the Commodity*

1 *Credit Corporation for its investment in the grain trans-*
2 *ferred pursuant to this Act.*

3 *SEC. 5. No grain shall be made available by the Com-*
4 *modity Credit Corporation under this Act after the expira-*
5 *tion of three years following its enactment.*

[Report No. 2156]

A BILL

To authorize the Secretary of the Interior to cooperate with Federal and non-Federal agencies in the prevention of waterfowl depredations, and for other purposes.

By Mr. NEUBERGER

AUGUST 1, 1955

Read twice and referred to the Committee on
Agriculture and Forestry

JUNE 7 (legislative day, JUNE 4), 1956

Reported with an amendment

Digest of CONGRESSIONAL PROCEEDINGS

OF INTEREST TO THE DEPARTMENT OF AGRICULTURE

OFFICE OF BUDGET AND FINANCE
(For Department Staff Only)

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HIGHLIGHTS: House passed mutual security bill. Senate passed bills to: Extend emergency credit to farmers and stockmen. Extend date for tobacco quota. Ready for President. Pay expenses of soil-water conservation advisory committee. Continue ACP. Authorize feeding of CCC grain to waterfowl. Repeal FFMC authority to issue bonds. Approve interstate forest fire compact. Require census data on class of farm. Amend penal provisions of CCC Charter Act. Eliminate requirement for notice of animal quarantine. Both Houses agreed to conference report on State-Justice appropriation bill. Ready for President. Senate committee reported (June 8) public works appropriation bill. Rep. Hope introduced bill to authorize certain point-of-order items.

HOUSE

1. FOREIGN AID. Passed with amendments H. R. 11356, the mutual security bill, by a vote of 275 to 122. p. 9012 (For provisions of interest to this Department, see Digests 89 and 95.)
2. APPROPRIATIONS. Both Houses agreed to the conference report on H. R. 10721, the State, Justice, and Judiciary appropriation bill for 1957. pp. 8975, 9059. The House agreed to the Senate amendment providing certain administrative funds for the Passamaquoddy Tidal Power project. This bill is now ready for the President.
3. MONOPOLIES. Passed with amendment H. R. 1840, to strengthen the Robinson-Patman Act and amend the antitrust law prohibiting price discrimination (p. 9013). Agreed to an amendment by Rep. Patman to substitute the title and preamble of H. R. 11, a similar bill, for the title of H. R. 1840 (p. 9041).
4. TEXTILE IMPORTS. Rep. Flynt inserted a telegram to the Tariff Commission urging that the peril point and escape clause provisions of the Trade Agreements Act be invoked on certain imported textile products to protect the domestic textile industry. p. 9061

5. ELECTRIFICATION. Rep. Radwan urged that construction of power facilities be started as soon as possible and that the ownership of the plant be settled while the power facility is being constructed. p. 9062
6. FLOOD CONTROL. Both Houses received from the Budget Bureau certain plans for works of improvement under sec. 5 of the Watershed Protection and Flood Prevention Act; to the Senate Agriculture and Forestry Committee and the House Agriculture Committee. pp. 8926, 9063
7. RECLAMATION. The Interior and Insular Affairs Committee reported with amendment H. R. 7726, to authorize the construction of the Crooked River Federal reclamation project, Ore. (H. Rept. 2305). p. 9063
8. LIBRARIES. The Health and Science Subcommittee of the Interstate and Foreign Commerce Committee ordered reported to the full committee H. R. 11524, to establish a National Library of Medicine. p. D606

SENATE

9. TOBACCO. Passed without amendment H. R. 9475, to extend the time for announcing marketing quotas for tobacco, except flue-cured tobacco, from November 30 to January 31 of each year. This bill will now be sent to the President. p. 8961
10. FARM LOANS. Passed as reported S. 3559, to extend for 2 years the act of Aug. 31, 1954, authorizing emergency loans to farmers and stockmen, and to increase the limitation from \$15 million to \$50 million. p. 8960
Passed as reported S. 2530, to repeal the authority of the Federal Farm Mortgage Corporation to issue bonds, permit the Corporation to use amounts received annually from the bulk sale of its assets to the Federal land banks to pay its costs of liquidation, and require the remaining stock of the Corporation to be paid into the Treasury. p. 8963
11. RESEARCH LANDS. Passed with amendment S. 3344, to authorize this Department to convey to Alaska a land tract at Sitka which was formerly used for experimental purposes. Agreed to an amendment by Sen. Morse consisting of a reverter clause. p. 8961
12. SOIL-WATER CONSERVATION. Passed without amendment S. 3314, to authorize payment of the expenses of the Advisory Committee on Soil and Water Conservation. p. 8962
13. AGRICULTURAL CONSERVATION PROGRAM. Passed without amendment S. 3120, to continue for 2 years (through Dec. 31, 1959) Federal administration of this Program. p. 8962
14. LAND EXCHANGE. Passed without amendment S. 2585, to authorize exchange of a land tract at the Beltsville Research Center. p. 8962
15. CCC GRAIN. Passed H. R. 7641, to authorize Interior Department use of CCC grain to feed waterfowl, with an amendment to substitute the language of S. 2732 as reported. p. 8962
16. FORESTRY. Passed as reported S. 3032, to approve the Middle Atlantic interstate forest fire protection compact. p. 8964
17. CENSUS. Passed as reported S. 3145, to require the Census Bureau to develop farm income data by economic class of farm. p. 8966

BILLS PASSED OVER

The bill (H. R. 10285) to merge production credit corporations in Federal intermediate credit banks, to provide for retirement of Government capital in Federal intermediate credit banks, to provide for supervision of production credit associations, and for other purposes was announced as next in order.

Mr. BIBLE. Mr. President, I ask that the bill be passed over. It is not a bill which should appropriately be considered upon a call of the calendar.

The PRESIDING OFFICER. The bill will be passed over.

The bill (S. 3982) to provide for the maintenance of production of tungsten, asbestos, fluorspar, and columbium-tantalum in the United States, its Territories, and possessions, and for other purposes was announced as next in order.

Mr. PURTELL. Mr. President, since the amount involved in this bill will ultimately be approximately \$89 million, in the opinion of the Senator from Connecticut, it is not appropriate for consideration upon a call of the calendar. However, I have no objection to the bill. I hope it will be taken up on motion, at which time I shall be glad to vote for it.

The PRESIDING OFFICER. The bill will be passed over.

The bill (H. R. 9052) to amend the Export Control Act of 1949 to continue for an additional period of 2 years the authority provided thereunder for the regulation of exports was announced as next in order.

Mr. ERVIN. Mr. President, I ask that the bill be passed over, on the ground that it is not appropriate for consideration upon a call of the calendar.

The PRESIDING OFFICER. The bill will be passed over.

BILL PASSED TO FOOT OF THE CALENDAR

The bill (S. 3363) for the relief of Miroslav Slovak was announced as next in order.

Mr. PURTELL. Mr. President, we have no report on the bill; and for that reason, and that reason alone, I ask that the bill be passed over.

The PRESIDING OFFICER. Will the Senator from Connecticut withhold his objection for a moment? The Chair notes that the Senator from North Carolina is seeking recognition.

Mr. PURTELL. I am very happy to withhold my objection.

Mr. ERVIN. There is a report on the bill. It may be that the Senator will be willing to ask that the bill go to the foot of the calendar, rather than be passed over.

Mr. PURTELL. I have no objection to the bill going to the foot of the calendar. However, the report was not available when we went through the calendar today, as late as 12 o'clock.

The PRESIDING OFFICER. Does the Senator from Connecticut ask that the bill go to the foot of the calendar?

Mr. PURTELL. I ask that the bill be passed to the foot of the calendar, in the hope that we may have time to study the

report before the end of the calendar is reached.

The PRESIDING OFFICER. The bill will go to the foot of the calendar.

LT. COMDR. MORTIMER T. CLEMENT

The bill (H. R. 4873) for the relief of Lt. Comdr. Mortimer T. Clement, Medical Corps, United States Navy, retired, was considered, ordered to a third reading, read the third time, and passed.

CONVEYANCE OF CERTAIN LANDS IN ALASKA

The Senate proceeded to consider the bill (S. 3344) to authorize the Secretary of Agriculture to convey to the Territory of Alaska certain lands in the city of Sitka, known as Baranof Castle site.

Mr. MORSE. Mr. President, I offer the amendment which I send to the desk and ask to have stated.

The PRESIDING OFFICER. The amendment offered by the Senator from Oregon will be stated.

The LEGISLATIVE CLERK. On page 2, lines 4 and 5, it is proposed to strike out: "within a period of 25 years from the date of the conveyance"; and on page 2, lines 8 and 9, to strike out "without the consent of the Secretary of the Interior."

The PRESIDING OFFICER. The question is on agreeing to the amendment offered by the Senator from Oregon [Mr. MORSE].

Mr. ELLENDER. Mr. President, may we have an explanation of the amendment?

Mr. MORSE. All it means is that if the lands are not used for the purposes for which they are held, they will revert to the United States. I see no reason why we should limit the reversion to a period of 25 years from the date of conveyance as the period of time within which the lands may not be used for other purposes. Let Congress decide 25 years from now what disposition it may wish to make of the lands, if it is desired to use them for purposes other than those set forth in the conveyance.

I have no objection to the conveyance, but I believe that the reverter should be general, and should not give the Territory of Alaska the right to hold the lands for 25 years for a certain purpose, and then cease to use them for that purpose, without the lands reverting to the United States after a period of 25 years.

Mr. ELLENDER. As I understand, the purpose of the amendment is that if the Territory of Alaska does not use the land for the purposes intended, even after the period of 25 years, the land will revert to the United States.

Mr. MORSE. That is correct.

Mr. ELLENDER. I have no objection to the amendment.

The PRESIDING OFFICER. The question is on agreeing to the amendment offered by the Senator from Oregon [Mr. MORSE].

The amendment was agreed to.

Mr. ELLENDER. Mr. President, I ask unanimous consent to have printed in

the RECORD at this point a brief explanation of the bill.

There being no objection, the explanation was ordered to be printed in the RECORD, as follows:

EXPLANATION OF S. 3344

This bill would clarify the title to a small tract in Alaska (slightly in excess of 1½ acres) by providing for its conveyance to the Territory of Alaska. This tract, the Baranof Castle site, was the scene in 1867 of the transfer of Alaska from Russia to the United States and is desired by the Territory to be developed as an historic site. The tract was "transferred" to the city of Sitka in 1932 subject to the condition that if it should ever be transferred, or used for commercial purposes, title would revert to the United States. The city of Sitka wishes to transfer its interest to the Territory, but there is some doubt as to the nature of the interest held by the city and whether title would revert to the United States if the city attempted to transfer the tract to the Territory. This bill would clear up these questions by transferring the interest of the United States to the Territory, subject to reversion to the United States if the Territory should attempt to transfer the tract.

The PRESIDING OFFICER. The bill is open to further amendment. If there be no further amendment to be proposed, the question is on the engrossment and third reading of the bill.

The bill was ordered to be engrossed for a third reading; read the third time, and passed, as follows:

Be it enacted, etc., That the Secretary of Agriculture is hereby authorized and directed to convey, without reimbursement therefor, to the Territory of Alaska, for use as a historic monument site, all the right, title, and interest of the United States to the following described lands, containing 1,349 acres, more or less, and improvement thereon, known as the Baranof Castle site: The tract of land formerly occupied by the Alaska Agricultural Experiment Station, more particularly shown on the plat of Sitka Townsite, Alaska, United States survey numbered 1474, tract A, approved April 2, 1925, as the United States Reserve for Agricultural Investigations and Weather Service: *Provided*, That if the Territory of Alaska shall attempt to transfer title to or control over these lands, or to devote them to a use other than as a historic monument site title thereto shall revert to the United States.

TOBACCO MARKETING QUOTA PROVISIONS

The Senate proceeded to consider the bill (S. 3261) to amend the tobacco marketing quota provisions of the Agricultural Adjustment Act of 1938, as amended, which had been reported from the Committee on Agriculture and Forestry with an amendment, on page 1, line 8, after the word "of", to strike out "tobacco," and insert "tobacco," so as to make the bill read:

Be it enacted, etc., That section 312 of the Agricultural Adjustment Act of 1938, as amended (7 U. S. C. 1312), is amended (a) by inserting in subsection (a) immediately following the words "December 1 of any marketing year" the language "with respect to fire-cured tobacco, and February 1 of any marketing year with respect to other kinds of tobacco" and (b) by striking out in subsection (b) the words "prior to the first day of December" and inserting in lieu thereof the language "not later than the first day

of December with respect to flue-cured tobacco and not later than the first day of February with respect to other kinds of tobacco".

The amendment was agreed to.

The bill was ordered to be engrossed for a third reading, read the third time, and passed.

Mr. ELLENDER subsequently said: Mr. President, in connection with Calendar No. 2174, Senate bill 3261, which the Senate passed a few moments ago, I had overlooked the fact that a House bill in the same language was under consideration by the Committee on Agriculture and Forestry.

I therefore ask unanimous consent that the votes by which Senate bill 3261 was ordered to be engrossed for a third reading, read the third time, and passed, be reconsidered, in order that I may request consideration of the House bill.

The PRESIDING OFFICER. Without objection, the votes by which Senate bill 3261 was ordered to be engrossed for a third reading, read the third time, and passed, are reconsidered.

Mr. ELLENDER. I now ask unanimous consent that the Committee on Agriculture and Forestry be discharged from the further consideration of House bill 9475, and that the Senate proceed to consider the House bill.

The PRESIDING OFFICER. Without objection, the Committee on Agriculture and Forestry is discharged from the further consideration of House bill 9475.

The bill will be stated by title for the information of the Senate.

The CHIEF CLERK. A bill (H. R. 9475) to amend the tobacco-marketing-quota provisions of the Agricultural Adjustment Act of 1938, as amended.

Mr. ELLENDER. Mr. President, this bill would extend the time for announcing marketing quotas for tobacco, except flue-cured tobacco, from November 30 to January 31. The bulk of the tobacco crop each year is marketed by the middle of January so that much better information as to the size of the crop is available by the end of January than in November, which is the month when the tobacco begins moving to market. The marketing quota for the next crop can therefore be much more accurately determined in January. Inability to determine the proper quota in November made it necessary for Congress to provide for revision of the 1955 and 1956 quotas for burley tobacco after they had been announced. Passage of this bill, it is hoped, will avoid the need for such legislation by Congress in future years.

The PRESIDING OFFICER. Is there objection to the present consideration of House bill 9475?

There being no objection, the bill was considered, ordered to a third reading, read the third time, and passed.

The PRESIDING OFFICER. Without objection, Senate bill 3261 is indefinitely postponed.

BILL PASSED OVER

The bill (S. 2572) to authorize the interchange of lands between the Department of Agriculture and military departments of the Department of De-

fense, and for other purposes, was announced as next in order.

Mr. PURTELL. I ask that the bill be passed over.

The PRESIDING OFFICER. The bill will be passed over.

EXPENSES OF ADVISORY COMMITTEE ON SOIL AND WATER CONSERVATION

The bill (S. 3314) to authorize the Secretary of Agriculture to pay the expenses of an advisory committee on soil and water conservation was considered, ordered to be engrossed for a third reading, read the third time, and passed, as follows:

Be it enacted etc., That the Secretary of Agriculture is authorized to pay expenses of an Advisory Committee on Soil and Water Conservation and related matters, but such Committee members (other than ex officio members) shall not be deemed to be employees of the United States and shall not receive compensation.

Mr. ELLENDER. Mr. President, I ask unanimous consent to have printed in the RECORD at this point a statement explaining the bill that has just been passed.

There being no objection, the statement was ordered to be printed in the RECORD, as follows:

EXPLANATION OF S. 3314

This bill authorizes the Secretary of Agriculture to pay the expenses of the Advisory Committee on Soil and Water Conservation. The Commission's expenses are incurred in furnishing advice to the Department and properly should be borne by the Government. The members of the Commission serve without compensation and will continue to do so. It is further in the interests of the Department that membership on the Commission not be restricted to those able to bear the expense involved in serving on it. The Department estimates that the annual expenditure provided by the bill would be about \$5,000.

AMENDMENT OF SOIL CONSERVATION AND DOMESTIC ALLOTMENT ACT

The bill (S. 3120) to amend the Soil Conservation and Domestic Allotment Act, as amended was announced as next in order.

The PRESIDING OFFICER. Is there objection to the present consideration of the bill?

Mr. HRUSKA. Mr. President, may we have an explanation of the bill?

Mr. ELLENDER. This is the usual extension for 2 years, to December 31, 1958, of the authority of the Secretary of Agriculture to make soil conservation payments. The Secretary was given this authority in 1936, for 2 years, to give the States an opportunity to enact legislation and submit suitable plans for State programs. Twenty-four States and 2 insular areas have enacted laws providing for such programs. The remainder have not acted.

The PRESIDING OFFICER. Is there objection to the present consideration of the bill?

There being no objection, the bill was considered, ordered to be engrossed for a third reading, read the third time and passed, as follows:

Be it enacted, etc., That section 8 of the Soil Conservation and Domestic Allotment Act, as amended (16 U. S. C. 590h), is amended by striking out of subsection (a) "January 1, 1957" and "December 31, 1956", wherever they appear therein, and inserting in lieu thereof "January 1, 1959" and "December 31, 1958", respectively.

EXCHANGE OF ISOLATED PARCELS, AGRICULTURAL RESEARCH CENTER

The bill (S. 2585) to authorize an exchange of land at the Agricultural Research Center was announced as next in order.

The PRESIDING OFFICER. Is there objection to the present consideration of the bill?

Mr. MORSE. Mr. President, if I may have the attention of the Senator from Louisiana [Mr. ELLENDER], I am correct in understanding that all that is involved is a transaction in which the Federal Government is exchanging certain land for land of at least equal value?

Mr. ELLENDER. The Senator is correct. It is land of at least equal value. In fact, it is more valuable, because the land which the Federal Government is obtaining consist of 3,126 square feet, for which it is exchanging 1,375 square feet. The dedication of a road cut these small parcels off from larger parcels of which they were parts, and the exchange would result in their incorporation in larger parcels to which they are adjacent.

Mr. MORSE. I commend the Senator from Louisiana for his explanation. I have no objection.

The PRESIDING OFFICER. Is there objection to the present consideration of the bill?

There being no objection, the bill was considered, ordered to be engrossed for a third reading, read the third time and passed, as follows:

Be it enacted, etc., That the Secretary of Agriculture is hereby authorized to convey by quitclaim deed to the Powder Mill Development Co., Inc., a parcel of land containing approximately 1,375 square feet and located on the northerly side of Selman Road, Prince Georges County, Md., and separated from the Agricultural Research Center, Beltsville, Md., by Selman Road and Cherry Hill Road, in exchange for that parcel of land now owned by the Powder Mill Development Co., Inc., containing approximately 3,126 square feet and located on the southerly side of the said Selman Road, Prince Georges County, Md., and adjoining other lands of the Agricultural Research Center, Beltsville, Md., *Provided,* That the lands so acquired from the Powder Mill Development Co., Inc., may be acquired subject to such reservations and outstanding interests as the Secretary determines will not interfere with the use thereof in connection with the Agricultural Research Center, Beltsville, Md.

CROP DEPREDATIONS BY WATER-FOWL

The bill (S. 2732) to authorize the Secretary of the Interior to cooperate with Federal and non-Federal agencies in the

There being no objection, the explanation was ordered to be printed in the RECORD, as follows:

This bill deals with liquidation of the Federal Farm Mortgage Corporation. With the committee amendments, it would—

1. Terminate the Corporation's authority to issue bonds;

2. Permit the Corporation to use amounts received annually from the bulk sale of its assets to the Federal land banks to pay its costs of liquidation, thereby obviating the need for appropriations for that purpose; and

3. Require the remaining stock of the Corporation to be paid into the Treasury.

The committee amendments (1) revise the first section so that it will be effective to carry out its purpose of terminating the Corporation's authority to issue bonds; (2) provide for payment into the Treasury of the \$10,000 representing the remaining stock in the Corporation; and (3) strike out section 3 of the bill, which provides for the immediate transfer of mineral interests to the Secretary of the Interior. Section 3 of the bill, as introduced, was inconsistent with Public Law 760, 81st Congress, which provides for the sale of such interests to the surface owners upon application until September 6, 1957, and for their transfer to the Secretary of the Interior thereafter.

The PRESIDING OFFICER. The question is on agreeing to the committee amendments.

The amendments were agreed to.

The bill was ordered to be engrossed for a third reading, read the third time, and passed.

CONSENT TO MIDDLE ATLANTIC INTERSTATE FOREST FIRE PROTECTION COMPACT

The Senate proceeded to consider the bill (S. 3032) granting the consent and approval of Congress to the Middle Atlantic interstate forest fire protection compact which had been reported from the Committee on Agriculture and Forestry, with amendments, on page 2, at the beginning of line 1, to strike out:

"MIDDLE ATLANTIC INTERSTATE FOREST FIRE PROTECTION COMPACT

"Article I

"The purpose of this compact is to promote effective prevention and control of forest fires in the Middle Atlantic region of the United States by the development of integrated forest fire plans, by the maintenance of adequate forest fire fighting services by the member States, by providing for mutual aid in fighting forest fires among the compacting States of the region and with States which are party to other regional forest fire protection compacts or agreements, and for more adequate forest protection.

"Article II

"This compact shall become operative immediately as to those States ratifying it whenever any two or more of the States of Delaware, Maryland, New Jersey, Pennsylvania, Virginia, and West Virginia, which are contiguous have ratified it and Congress has given consent thereto. Any State not mentioned in this article which is contiguous with any member State may become a party to this compact, subject to approval by the legislature of each of the member States.

"Article III

"In each State, the State forester or officer holding the equivalent position who is responsible for forest fire control shall act as compact administrator for that State and shall consult with like officials of the other member States and shall implement coopera-

tion between such States in forest fire prevention and control.

"The compact administrators of the member States shall coordinate the services of the member States and provide administrative integration in carrying out the purposes of this compact.

"There shall be established an advisory committee of legislators, forestry commission representatives, and forestry or forest products industries representatives which shall meet from time to time with the compact administrators. Each member State shall name one Member of the Senate and one Member of the House of Representatives who shall be designated by that State's commission on interstate cooperation, or if said commission cannot constitutionally designate the said Members, they shall be designated in accordance with laws of that State; and the governor of each member State shall appoint two representatives, one of whom shall be associated with forestry or forest products industries to comprise the membership of the advisory committee. Action shall be taken by a majority of the compacting States, and each State shall be entitled to one vote.

"The compact administrators shall formulate and, in accordance with need, from time to time, revise a regional forest-fire plan for the member States.

"It shall be the duty of each member State to formulate and put in effect a forest-fire plan for that State and take such measures as may be necessary to integrate such forest-fire plan with the regional forest-fire plan formulated by the compact administrators.

"Article IV

"Whenever the State forest-fire control agency of a member State requests aid from the State forest-fire control agency of any other member State in combating, controlling, or preventing forest fires, it shall be the duty of the State forest-fire control agency of that State to render all possible aid to the requesting agency which is consonant with the maintenance of protection at home.

"Article V

"Whenever the forces of any member State are rendering outside aid pursuant to the request of another member State under this compact, the employees of such State shall, under the direction of the officers of the State to which they are rendering aid, have the same powers (except the power of arrest), duties, rights, privileges, and immunities as comparable employees of the State to which they are rendering aid.

"No member State or its officers or employees rendering outside aid pursuant to this compact shall be liable on account of any act or omission on the part of such forces while so engaged, or on account of the maintenance, or use of any equipment or supplies in connection therewith: *Provided*, That nothing herein shall be construed as relieving any person from liability for his own negligent act or omission, or as imposing liability for such negligent act or omission upon any State.

"All liability, except as otherwise provided hereinafter, that may arise either under the laws of the requested State or under the laws of the aiding State or under the laws of a third State on account of or in connection with a request for aid, shall be assumed and borne by the requesting State.

"Any member State rendering outside aid pursuant to this compact shall be reimbursed by the member State receiving such aid for any loss or damage to, or expense incurred in the operation of any equipment answering a request for aid, and for the cost of all materials, transportation, wages, salaries, and subsistence of employees and maintenance of equipment incurred in connection with such request: *Provided*, That

nothing herein contained shall prevent any assisting member State from assuming such loss, damage, expense, or other cost or from loaning such equipment or from donating such service to the receiving Member State without charge or cost.

"Each member State shall provide for the payment of compensation and death benefits to injured employees and the representatives of deceased employees in case employees sustain injuries or are killed while rendering outside aid pursuant to this compact, in the same manner and on the same terms as if the injury or death were sustained within such State.

"For the purposes of this compact the term 'employee' shall include any volunteer or auxiliary legally included within the forest-fire fighting forces of the aiding State under the laws thereof.

"The compact administrators shall formulate procedures for claims and reimbursement under the provisions of this article, in accordance with the laws of the member States.

"Article VI

"Ratification of this compact shall not be construed to affect any existing statute so as to authorize or permit curtailment or diminution of the forest-fire fighting forces, equipment, services, or facilities of any member State.

"Nothing in this compact shall be construed to limit or restrict the powers of any State ratifying the same to provide for the prevention, control, and extinguishment of forest fires, or to prohibit the enactment or enforcement of State laws, rules, or regulations intended to aid in such prevention, control, and extinguishment in such State.

"Nothing in this compact shall be construed to affect any existing or future cooperative relationship or arrangement between any Federal agency and a member State or States.

"Article VII

"The compact administrators may request the United States Forest Service to act as a research and coordinating agency of the Middle Atlantic interstate forest fire protection compact in cooperation with the appropriate agencies in each State, and the United States Forest Service may accept responsibility for preparing and presenting to the compact administrators its recommendations with respect to the regional fire plan. Representatives of any Federal agency engaged in forest fire prevention and control may attend meetings of the compact administrators.

"Article VIII

"The provisions of articles IV and V of this compact which relate to mutual aid in combating, controlling or preventing forest fires shall be operative as between any State party to this compact and any other State which is party to a regional forest fire protection compact in another region: *Provided*, That the legislature of such other State shall have given its assent to such mutual aid provisions of this compact.

"Article IX

"This compact shall continue in force and remain binding on each State ratifying it until the legislature or the Governor of such State, as the laws of such State shall provide, takes action to withdraw therefrom. Such action shall not be effective until 6 months after notice thereof has been sent by the chief executive of the State desiring to withdraw to the chief executives of all States then parties to the compact."

And, in lieu thereof, to insert:

"MIDDLE ATLANTIC INTERSTATE FOREST FIRE PROTECTION COMPACT

"Article I

"The purpose of this compact is to promote effective prevention and control of

prevention of waterfowl depredations, and for other purposes, was announced as next in order.

The PRESIDING OFFICER. Is there objection to the present consideration of the bill?

Mr. ELLENDER. Mr. President, the bill just announced as being next in order was introduced by the Senator from Oregon [Mr. NEUBERGER]. A house bill involving the same subject is now before the Committee on Agriculture and Forestry. I ask unanimous consent that the Committee on Agriculture be discharged from further consideration of House bill 7641, to authorize the Secretary of the Interior to cooperate with the Federal and non-Federal agencies in the prevention of waterfowl depredations, and for other purposes.

The PRESIDING OFFICER. Is there objection to the request of the Senator from Louisiana? The Chair hears none, and it is so ordered.

Mr. ELLENDER. I ask unanimous consent for the present consideration of the House bill.

The PRESIDING OFFICER. Is there objection to the present consideration of the House bill?

There being no objection, the Senate proceeded to consider the bill (H. R. 7641) to authorize the Secretary of the Interior to cooperate with Federal and non-Federal agencies in the prevention of waterfowl depredations, and for other purposes.

Mr. ELLENDER. Mr. President, I ask unanimous consent that all after the enacting clause in H. R. 7641 be stricken, and that the language of the Senate bill, as amended by the committee amendment, be substituted.

The PRESIDING OFFICER. The amendment will be stated.

The LEGISLATIVE CLERK. It is proposed to strike all after the enacting clause of the House bill and insert the following:

That, for the purpose of preventing crop damage by migratory waterfowl, the Commodity Credit Corporation shall make available to the Secretary of the Interior such wheat, corn, or other grains, acquired through price support operations and certified by the Commodity Credit Corporation to be available for purposes of this act or in such condition through spoilage or deterioration as not to be desirable for human consumption, as the Secretary of the Interior shall requisition pursuant to section 2 hereof. With respect to any grain thus made available, the Commodity Credit Corporation may pay packaging, transporting, handling, and other charges up to the time of delivery to one or more designated locations in each State.

SEC. 2. Upon a finding by the Secretary of the Interior that any area in the United States is threatened with damage to farmers' crops by migratory waterfowl, whether or not during the open season for such migratory waterfowl, the Secretary of the Interior is hereby authorized and directed to requisition from the Commodity Credit Corporation and to make available to Federal, State, or local governmental bodies or officials, or to private organizations or persons, such grain acquired by the Commodity Credit Corporation through price-support operations in such quantities and subject to such regulations as the Secretary determines will most effectively lure migratory waterfowl away from crop depredations and at the same time not expose such migratory waterfowl to

shooting over areas to which the waterfowl have been lured by such feeding programs.

SEC. 3. With respect to all grain made available pursuant to section 2, the Commodity Credit Corporation shall be reimbursed by the Secretary of the Interior for its expenses in packaging and transporting such grain for purposes of this act.

SEC. 4. There are hereby authorized to be appropriated such sums as may be necessary to reimburse the Commodity Credit Corporation for its investment in the grain transferred pursuant to this act.

SEC. 5. No grain shall be made available by the Commodity Credit Corporation under this act after the expiration of 3 years following its enactment.

The amendment was agreed to.

Mr. ELLENDER. Mr. President, I ask unanimous consent to have printed in the RECORD at this point an explanation of H. R. 7641, as it has just been amended.

There being no objection, the statement was ordered to be printed in the RECORD, as follows:

EXPLANATION OF H. R. 7641, AS AMENDED

The bill, with the Senate amendment, permits grain acquired through price-support operations to be used to lure migratory waterfowl from crop depredations. The grain would be requisitioned by the Secretary of the Interior from the Commodity Credit Corporation and made available by him to Federal, State, and local agencies or individuals. It would be effective only for 3 years following its enactment.

The PRESIDING OFFICER. The question is on the engrossment of the amendment and the third reading of the bill.

The amendment was ordered to be engrossed and the bill to be read a third time.

The bill was read the third time and passed.

The PRESIDING OFFICER. Without objection, S. 2732 is indefinitely postponed.

THEFT OR CONVERSION OF THE SECURITY FOR PRICE SUPPORT LOANS—BILL PASSED TO FOOT OF CALENDAR

The bill (S. 3669) to amend the Commodity Credit Corporation Charter Act was announced as next in order.

The PRESIDING OFFICER. Is there objection to the present consideration of the bill?

Mr. PURTELL. Mr. President, inasmuch as we have no committee report on the bill, I ask that it go over.

Mr. ELLENDER. I have a report on the bill.

Mr. PURTELL. We had no report on the bill until 12 o'clock, when we concluded our study of calendar bills. A report has been handed to us at this moment, but we have had no chance to study it.

Mr. ELLENDER. The bill is a very simple one. It merely amends the criminal law dealing with willful theft or conversion of property owned by or pledged to the Commodity Credit Corporation by extending the law to cover property pledged to secure obligations which the Corporation has guaranteed or is obligated to purchase and by reducing the offense to a misdemeanor where the

value of the property involved is \$500 or less.

Mr. PURTELL. Mr. President, I ask that the bill go to the foot of the calendar, in the hope that before we reach the consideration of bills placed at the foot of the calendar we will have an opportunity to study the report.

The PRESIDING OFFICER. The bill will be placed at the foot of the calendar.

FEDERAL FARM MORTGAGE CORPORATION LIQUIDATION PROCEDURE

The Senate proceeded to consider the bill (S. 2530) to repeal the authority of the Federal Farm Mortgage Corporation to issue bonds, and for other purposes, which had been reported from the Committee on Agriculture and Forestry, with amendments, on page 1, after the enacting clause, to strike out "That the provision contained in the Department of Agriculture and Farm Credit Administration Appropriation Act, 1955, under the heading 'Title IV, Farm Credit Administration' (68 Stat. 318), authorizing the Federal Farm Mortgage Corporation to issue and have outstanding at any one time bonds in an aggregate amount not exceeding \$500,000,000, is hereby repealed."

And, in lieu thereof, to insert "That after the enactment of this act, the Federal Farm Mortgage Corporation shall not issue any bonds under the provisions of section 4 (a) of the Federal Farm Mortgage Corporation act, as amended (48 Stat. 345, section 14, 48 Stat. 647; 12 U. S. C. 1020c)."

On page 2, line 12, after the numeral "3," to strike out "Notwithstanding any other provision of law, any mineral rights of such Corporation which remain in the Corporation on the date of enactment of this act shall be transferred immediately to the Secretary of the Interior", and insert "The Federal Farm Mortgage Corporation shall pay into the general fund of the Treasury, the amount of any capital stock in the Corporation which is owned by the United States upon the enactment of this act" so as to make the bill read:

Be it enacted, etc., That after the enactment of this act, the Federal Farm Mortgage Corporation shall not issue any bonds under the provisions of section 4 (a) of the Federal Farm Mortgage Corporation Act, as amended (48 Stat. 345, sec. 14, 48 Stat. 647; 12 U. S. C. 1020c).

SEC. 2. During each calendar year, beginning with the calendar year in which this act is enacted, the costs incurred in connection with the liquidation of such Corporation shall be deducted from the amounts received from the Federal land banks on account of the sale or transfer to them of assets of such Corporation, and the balance then remaining shall be covered into the Treasury as miscellaneous receipts.

SEC. 3. The Federal Farm Mortgage Corporation shall pay into the general fund of the Treasury the amount of any capital stock in the Corporation which is owned by the United States upon the enactment of this act.

Mr. ELLENDER. Mr. President, I ask unanimous consent to have printed in the RECORD at this point an explanation of S. 2530.

Digest of CONGRESSIONAL PROCEEDINGS

OF INTEREST TO THE DEPARTMENT OF AGRICULTURE

OFFICE OF BUDGET AND FINANCE
(For Department Staff Only)

Issued June 27, 1956
For actions of June 26, 1956
84th-2nd, No. 106

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HIGHLIGHTS: House committee reported bills to: Decrease review period for watershed projects. Extend school milk program to certain institutions. Permit certain cotton futures purchasing. Prescribe the civil penalties for violations of Federal Seed Act. Permit certain USDA-State-local employee exchanges. Both Houses agreed to conference report on road bill. Ready for President. Senate committee reported bill to transfer Puerto Rican hurricane loans to USDA. (Continued on page 5)

SENATE

1. ROADS. Both Houses agreed to the conference report on H. R. 10660, the road bill. This bill will now be sent to the President. (See Digest 105 for items of interest). pp. 9901, 9925
2. LOANS. The Interior and Insular Affairs Committee reported without amendment H. R. 8385, to transfer responsibility for administration of Puerto Rican hurricane relief loans to USDA (S. Rept. 2352). p. 9885
3. HELLS CANYON DAM. The Interior and Insular Affairs Committee submitted its report on S. 1333, to authorize construction of the Hells Canyon Dam (S. Rept. 2275). p. 9886
Sen. Goldwater commented on the costs of construction of the dam, and inserted an article relative to such costs. p. 9889
Sen. Neuberger commented on the construction of the dam, and inserted several letters regarding it. p. 9919
4. PERSONNEL. The Post Office and Civil Service Committee submitted its report on S. Res. 294, to extend the time for a study of the Government employees security program (S. Rept. 2370). pp. 9886, D684

Sen. Johnston urged passage of S. 2875, the retirement bill, and criticized efforts to modify its provisions. p. 9892

5. APPROPRIATIONS. Passed ^{/ with amendments} by a vote of 88 to 0, H. R. 10986, the Defense Department appropriation bill for 1957. Conferees were appointed. pp. 9893, 9909
6. FARM PRICES. Sen. Douglas inserted and commented on the annual report of the Ill. Farm Bureau Farm Management Service showing the income for different types and sizes of farms, and suggested that this Department attempt to raise farm prices. p. 9899
7. MUTUAL SECURITY. H. R. 11356, the mutual security bill was made the unfinished business for consideration today. Sen. Johnson stated that probably a vote on the bill would be taken on Thurs. or Fri. p. 9919
8. FORESTRY. Sen. Neuberger inserted a newspaper editorial supporting the creation of a national wilderness preservation system. p. 9920
9. LEGISLATIVE PROGRAM. Sen. Johnson announced that H. R. 10285, the farm credit bill, and S. 3903, to amend P. L. 480, may be considered this week; and that there would not be a Senate session on July 4. pp. 9889, 9921
10. PUBLIC LANDS. The Interior and Insular Affairs Committee reported the following bills: p. 9885
 - S. 3828, without amendment, to clarify the law relating to the grant of certain public lands to the States for school purposes (S. Rept. 2365).
 - S. 3773, with amendment, to provide for an extension of the time during which annual assessment work on certain unpatented mining claims may be made (S. Rept. 2362).

HOUSE

11. WATER POLLUTION. Received the conference report on S. 890, to extend and strengthen the Water Pollution Control Act (H. Rept. 2479). The bill provides for the preparation, development, and administration of programs relating to the control of water pollution by the Public Health Service, establishes a Water Pollution Control Advisory Board in the Public Health Service for the study and recommendations relating to water pollution, and provides for Federal-State-local cooperation in the control of water pollution and authorizes to be appropriated \$3 million for fiscal year 1957 and each succeeding year through fiscal year 1961. pp. 9932, 9975
12. GRAINS. Concurred in Senate ^{amendment to} H. R. 7641, which authorizes the Interior Department to requisition from CCC such wheat, corn, and other grains as CCC certifies to be available from its price-support inventories for the purpose of feeding migratory waterfowl such as ducks and geese, provides that Interior will reimburse CCC for expenses of packaging and transportation, and authorizes appropriations to reimburse CCC for its investment in the grain. p. 9937
Ready for President.
13. APPROPRIATIONS. Received the conference report on H. R. 10003, the D. C. appropriation bill for 1957. pp. 9971, 9975
14. EXPORT CONTROL. Received the conference report on H. R. 9052, to extend the Export Control Act of 1949 for an additional 2 years (H. Rept. 2485). pp. 9972, 9975

the pollution. If action has not been taken within that period, then an additional 3 months is given.

The conference agreement does not provide for this additional 3 months period.

The Senate bill provided that where there is a joinder of defendants in different judicial districts, the action may be brought in any judicial district where the discharge caused by one of the defendants occurred.

This provision was not included in the House amendment or in the conference agreement.

The House amendment, in the provision giving the courts jurisdiction of actions brought under this section, provides that the court shall give due consideration to the practicability and to the physical and economic feasibility of securing abatement of any pollution proved. This provision was not included in the Senate bill. The conference agreement is the same as the House amendment.

Section 9: This section of the conference agreement, which appears also in the House amendment, declares the congressional intent that Federal agencies discharging matter into any waters shall cooperate with the Department of Health, Education, and Welfare and State, interstate, and local agencies, in preventing or controlling the pollution of such waters.

The identical provision was contained in the Senate bill, but as section 5 of the bill rather than as a section of the Amended Water Pollution Control Act.

Section 11: This section, containing definitions, was the same in the Senate bill and the House amendments except that the House amendment defined "treatment works" and made some changes in the definition of "interstate waters."

The term "treatment works" was defined in the House bill to mean the various devices used in the treatment of sewage or industrial wastes of a liquid nature, including the necessary intercepting sewers, outfall sewers, pumping, power, and other equipment, and their appurtenances and includes any extensions, improvements, remodeling, additions, and alterations thereof. The conference agreement is the same as the House amendment.

The Senate bill defined "interstate waters" to mean all rivers, lakes, and other waters that flow across, or form a part of State boundaries. The conference agreement (which is the same as the House bill) defines the term to mean all rivers, lakes, and other waters that flow across, or form a part of boundaries between two or more States.

Section 4 (of the bill): Section 4 of the conference agreement is the same, except for certain date changes, as the Senate bill. It was not included in the House bill.

This section relates to promulgation of "Federal shares" for purposes of section 5 of the amended Water Pollution Control Act (relating to grants to State and interstate agencies for their water pollution control programs) for the first 3 years.

Section 5 (of the bill): Section 5 of the conference agreement was not included in the Senate bill. It preserves the legality of any Federal action relating to abatement of interstate pollution already begun under the existing law.

Section 6 (of the bill): This section contains a short title for the bill. It is the same as the House amendment (which differed from the Senate bill only in the date.)

JOHN A. BLATNIK,

ROBT. E. JONES,

JOHN J. DEMPSEY,

By JOHN A. BLATNIK,

GEO. A. DONDERO,

J. HARRY MCGREGOR,

Managers on the Part of the House.

AUTHORIZING SECRETARY OF THE INTERIOR TO COOPERATE WITH FEDERAL AGENCIES IN THE PREVENTION OF WATERFOWL DEPREDATIONS

Mr. SPENCE. Mr. Speaker, I ask unanimous consent to take from the Speaker's desk the bill (H. R. 7641) to authorize the Secretary of the Interior to cooperate with Federal agencies in the prevention of waterfowl depredations, and for other purposes, with Senate amendments thereto and concur in the Senate amendment.

The Clerk read the title of the bill.

The Clerk read the Senate amendment, as follows:

Strike out all after the enacting clause and insert "That, for the purpose of preventing crop damage by migratory waterfowl, the Commodity Credit Corporation shall make available to the Secretary of the Interior such wheat, corn, or other grains, acquired through price support operations and certified by the Commodity Credit Corporation to be available for purposes of this act or in such condition through spoilage or deterioration as not to be desirable for human consumption, as the Secretary of the Interior shall requisition pursuant to section 2 hereof. With respect to any grain thus made available, the Commodity Credit Corporation may pay packaging, transporting, handling, and other charges up to the time of delivery to one or more designated locations in each State.

"SEC. 2. Upon a finding by the Secretary of the Interior that any area in the United States is threatened with damage to farmers' crops by migratory waterfowl, whether or not during the open season for such migratory waterfowl, the Secretary of the Interior is hereby authorized and directed to requisition from the Commodity Credit Corporation and to make available to Federal, State, or local governmental bodies or officials, or to private organizations or persons, such grains acquired by the Commodity Credit Corporation through price-support operations in such quantities and subject to such regulations as the Secretary determines will most effectively lure migratory waterfowl away from crop depredations and at the same time not expose such migratory waterfowl to shooting over areas to which the waterfowl have been lured by such feeding programs.

"SEC. 3. With respect to all grain made available pursuant to section 2, the Commodity Credit Corporation shall be reimbursed by the Secretary of the Interior for its expenses in packaging and transporting such grain for purposes of this act.

"SEC. 4. There are hereby authorized to be appropriated such sums as may be necessary to reimburse the Commodity Credit Corporation for its investment in the grain transferred pursuant to this act.

"SEC. 5. No grain shall be made available by the Commodity Credit Corporation under this act after the expiration of 3 years following its enactment."

The SPEAKER. Is there objection to the request of the gentleman from Kentucky?

Mr. MARTIN. Mr. Speaker, reserving the right to object, what is the request?

The SPEAKER. The gentleman from Kentucky, chairman of the Committee on Banking and Currency, is making the request to take up a Senate bill and concur in the Senate amendment.

Mr. MARTIN. Mr. Speaker, has this matter been taken up with the gentleman's committee? In other words, I know nothing about what the gentleman is trying to do.

Mr. SPENCE. Mr. Speaker, I did not think the bill was important enough to be taken up with Members on both sides of the aisle. It simply provides that some of the surplus grain owned by the Commodity Credit Corporation shall be used to beguile the ducks away from the farmers' fields. The bill passed the House, and the Senate limited it to a period of 3 years.

Mr. MARTIN. It is just extending the time.

Mr. SPENCE. Extending the time. There was no limit on the time in the House bill, and the Senate limited the time to 3 years.

Mr. MARTIN. I withdraw my reservation of objection, Mr. Speaker.

The SPEAKER. Is there objection to the request of the gentleman from Kentucky?

There was no objection.

The Senate amendment was concurred in.

A motion to reconsider was laid on the table.

AMENDING THE ATOMIC ENERGY ACT OF 1954

Mr. DEMPSEY. Mr. Speaker, I ask unanimous consent for the immediate consideration of the bill (H. R. 11926) to amend the Atomic Energy Act of 1954, to permit the negotiation of commercial leases at atomic energy communities, and for other purposes.

The Clerk read the title of the bill.

The SPEAKER. Is there objection to the request of the gentleman from New Mexico?

Mr. MARTIN. Mr. Speaker, reserving the right to object, and I am not going to object, I understand this is a unanimous report.

Mr. DEMPSEY. It is a unanimous report from the committee; yes.

Mr. MARTIN. I withdraw my reservation of objection, Mr. Speaker.

The SPEAKER. Is there objection to the request of the gentleman from New Mexico?

There was no objection.

The Clerk read the bill, as follows:

Be it enacted, etc., That section 161 e. of the Atomic Energy Act of 1954, as amended, is amended by striking therefrom the words "section 174;" and substituting in lieu thereof the words: "section 174: *Provided, however,* That in the communities owned by the Commission, the Commission is authorized to grant privileges, leases and permits upon adjusted terms which are fair and reasonable to responsible persons to operate commercial businesses without advertising and without securing competitive bids, but taking into consideration, in addition to the price, and among other things (1) the quality and type of services required by the residents of the community, (2) the experience of each concession applicant in the community and its surrounding area, (3) the ability of the concession applicant to meet the needs of the community, and (4) the contribution the concession applicant has

made or will make to the other activities and general welfare of the community;"

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

ELEVENTH ANNUAL ASSEMBLY, WORLD HEALTH ORGANIZATION

(Mr. JUDD asked and was given permission to extend his remarks at this point in the RECORD.)

Mr. JUDD. Mr. Speaker, I have today introduced a resolution to authorize an appropriation of \$400,000 to defray the added expenses incident to the holding of the 11th Annual Assembly, World Health Organization, in the United States in 1958.

Several of us from the House have served on American delegations to past assemblies and consequently have had opportunity to obtain firsthand knowledge of the World Health Organization activities.

The House Foreign Affairs Committee, the Committee on Interstate and Foreign Commerce, and the Appropriations Committee have recently held hearings and learned in detail of the work of the World Health Organization.

I believe it is a fair statement that the dividends to the United States from our participation in the World Health Organization are more readily appreciated than those derived from our participation in perhaps any other international endeavor.

The World Health Assembly is the annual meeting of the legislative body of the World Health Organization attended by delegations from almost 80 member countries. It generally lasts about 3 weeks. Serving in the delegations are the health leaders of the world, including ministers and directors of health, parliamentary leaders, and persons prominent in the medical and scientific professions of these countries.

A meeting in the United States would have far-reaching effects in affording opportunities for American physicians to meet with their counterparts from abroad, and for these important visitors to observe our own health services at municipal, State, and national levels; to visit our fine teaching and research institutions; and to see United States democratic processes at work.

The resolution is introduced because the World Health Organization some years ago adopted a policy, with United States concurrence, that assemblies would not be held away from the Organization's headquarters in Geneva, Switzerland, unless the inviting government paid the additional expenses, which it is estimated will amount to not more than \$400,000. Only two assemblies have been held outside Geneva; the 1949 meeting in Rome and the 1955 meeting in Mexico City.

Mr. Speaker, the United States played a leading role in organizing and developing WHO, one international organization about whose activities I have never heard any complaint or criticism.

An assembly in our country can make great contributions to the knowledge and

experience of these leaders in health work throughout the whole world.

There will be great benefits to ourselves from the meeting here. The most effective form of building genuine understanding of our country is to allow people to see us as we are, here in our homeland.

Considering all these advantages, I hope, Mr. Speaker, that the resolution will be acted upon favorably. It should be passed at this session of the Congress, so that the invitation can be extended this year, allowing the responsible officials of WHO to prepare their plans for 1958 for submission to the next assembly.

1958 will mark the 10th year of the Organization's existence and will be a very appropriate anniversary on which for the first time to hold the assembly in the United States where WHO was born.

FILED OF REPORTS BY COMMITTEE ON THE JUDICIARY

Mr. CELLER. Mr. Speaker, I ask unanimous consent that the Committee on the Judiciary may have until midnight tonight to file reports on H. R. 11802, H. R. 6997, H. R. 9038, and H. R. 10111.

The SPEAKER. Is there objection to the request of the gentleman from New York?

There was no objection.

NATIONAL LIBERATION STAMP

(Mr. FEIGHAN asked and was given permission to extend his remarks at this point in the RECORD.)

Mr. FEIGHAN. Mr. Speaker, today I introduced House Joint Resolution 658 to provide for the issuance of a special series of postage stamps to be known as the national liberation stamp.

This resolution has special significance. It marks, in a sense, the 100th anniversary of the birth of President Woodrow Wilson, whose devotion to the political principle of national self-determination inspired all the people of the world and caused the rebirth of many nations which had been submerged for many years by alien occupation and foreign tyranny.

It emphasizes the uninterrupted determination of the American people to support the rights of all nations, large and small, and their hopes that all nations and people of the world will enjoy man's inalienable rights to individual liberty and the basic freedoms which form the foundation for a just and lasting peace.

The intent of this resolution is to encourage the issuance of a special series of postage stamps which will tell the people of the world of the determination of the American people to see the restoration of liberty and freedom to all the captive nations in the Communist colonial empire. In order that there would be no misunderstanding concerning the nations held in colonial bondage by the Russian Communists, they are spelled out in detail.

It is fitting that this series of stamps be called the national liberation stamp. It is a fact of history that all nations held in colonial bondage by one means or another, have sought their national liberation. Today, throughout all of Asia and Africa, nations have recently won their independence or are engaged in the struggle for their national independence. The United States has used its good offices to bring about the national liberation of many of these countries. All the newly independent nations of the world can look with confidence to the United States as a friend, a partner, and if needs be, a defender against those who would steal their hard-won national independence. To the many nations enslaved within the Russian Communist empire, such a series of stamps will serve as an inspiration, as a reassurance that the people of the United States are standing firmly by their time honored moral and political principles so well enunciated in the American Declaration of Independence.

It is my hope that this resolution will be adopted before this session of Congress adjourns. Such action will encourage the Post Office Department to complete a project which they have had under consideration for the past several weeks. Moreover, such action by Congress will give hope to all the people of the world at a time when it appears that the initiative of the West has been submerged by the Russian propaganda campaign of peaceful coexistence. My resolution reads as follows:

House Joint Resolution 658

Joint resolution to provide for the issuance of a special series of postage stamps to be known as the National Liberation Stamp

Whereas the year 1956 marks the 100th anniversary of the birth of President Woodrow Wilson, who will always be remembered for his devotion to the principle of national self-determination; and

Whereas in our time this principle has immediate application to the vast Communist empire, which includes Estonia, Latvia, Lithuania, Byelorussia, Ukraine, Poland, East Germany, Czechia, Slovakia, Hungary, Albania, Rumania, Bulgaria, North Caucasia, Georgia, Armenia, Azerbaijan, Turkestan, Tibet, North Vietnam, China, Outer Mongolia, Inner Mongolia, North Korea, and federated Russia; and

Whereas one of the goals of American foreign policy is the restoration of liberty and freedom to captive nations in the Communist Colonial empire; and

Whereas the 1st session of the 84th Congress expressed its opposition to Communist colonialism and imperialism by unanimous adoption of House Concurrent Resolution 149; and

Whereas it is fitting and proper to remind the world and our own people of the state of captivity of these enslaved nations and of the hopes and aspirations of their peoples for self-determination and independent sovereignty; Now therefore be it

Resolved, etc., That the Postmaster General is authorized and directed to prepare for issue on as early a date as practicable during the year 1956 a special series of 3-cent postage stamps to serve as a reminder of the present state of captivity of the nations in the Communist Colonial Empire and of the aspirations of the peoples of such nations for self-determination and independence, such stamps to be in appropriate design and to be known as the National Liberation Stamp.

Public Law 654 - 84th Congress
Chapter 512 - 2d Session
H. R. 7641

AN ACT

All 70 Stat. 492.

To authorize the Secretary of the Interior to cooperate with Federal and non-Federal agencies in the prevention of waterfowl depredations, and for other purposes.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That, for the purpose of preventing crop damage by migratory waterfowl, the Commodity Credit Corporation shall make available to the Secretary of the Interior such wheat, corn, or other grains, acquired through price support operations and certified by the Commodity Credit Corporation to be available for purposes of this Act or in such condition through spoilage or deterioration as not to be desirable for human consumption, as the Secretary of the Interior shall requisition pursuant to section 2 hereof. With respect to any grain thus made available, the Commodity Credit Corporation may pay packaging, transporting, handling, and other charges up to the time of delivery to one or more designated locations in each State.

Waterfowl crop
damage, pre-
vention.

SEC. 2. Upon a finding by the Secretary of the Interior that any area in the United States is threatened with damage to farmers' crops by migratory waterfowl, whether or not during the open season for such migratory waterfowl, the Secretary of the Interior is hereby authorized and directed to requisition from the Commodity Credit Corporation and to make available to Federal, State, or local governmental bodies or officials, or to private organizations or persons, such grain acquired by the Commodity Credit Corporation through price-support operations in such quantities and subject to such regulations as the Secretary determines will most effectively lure migratory waterfowl away from crop depredations and at the same time not expose such migratory waterfowl to shooting over areas to which the waterfowl have been lured by such feeding programs.

SEC. 3. With respect to all grain made available pursuant to section 2, the Commodity Credit Corporation shall be reimbursed by the Secretary of the Interior for its expenses in packaging and transporting such grain for purposes of this Act.

SEC. 4. There are hereby authorized to be appropriated such sums as may be necessary to reimburse the Commodity Credit Corporation for its investment in the grain transferred pursuant to this Act.

Appropriation.

SEC. 5. No grain shall be made available by the Commodity Credit Corporation under this Act after the expiration of three years following its enactment.

Approved July 3, 1956.

